# **CITY OF BRIGHTON, MICHIGAN**

## COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDING JUNE 30, 2017





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October 11, 2017

Honorable Mayor and City Council City of Brighton

The Comprehensive Annual Financial Report of the City of Brighton, Michigan for the fiscal year ended June 30, 2017 is submitted herewith. It was prepared by staff in the Finance Department with the assistance of the audit staff from Plante & Moran. This report was prepared in accordance with regulations and standards set forth by the City Charter, the Governmental Accounting Standards Board (GASB), the American Institute of Certified Public Accountants and its Committee on Governmental Accounting and Auditing, the Treasurer of the State of Michigan and the Government Finance Officers Association. Responsibility for the accuracy, completeness, and fairness of the financial data herein, including all disclosures, rests with the City's management. Management has established a complete framework of internal controls to provide a reasonable basis for asserting that the financial statements are fairly presented. Because the cost of a control should not exceed the benefits to be derived, the objective is to provide reasonable, rather than absolute assurance, that the financial statements are free from any material misstatements.

As required by City Charter and state laws, the basic financial statements as defined in the table of contents were audited by Plante Moran, PLLC, certified public accountants. Their unmodified opinion follows this letter of transmittal. An unmodified opinion is the best opinion that an organization can receive on its financial statements. It indicates that the auditor's examination has disclosed no conditions that cause them to believe that the financial statements are not fairly stated in all material aspects. With this audit, the City of Brighton has received 30 consecutive unmodified opinions.

Accounting principles generally accepted in the United States of America require that management provide a narrative introduction, overview, and analysis to accompany the basis financial statements in the form of a management's discussion and analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Brighton's MD&A can be found immediately following the report of the independent auditor.

The accompanying report includes full accrual government-wide financial statements. The purpose of these statements is to demonstrate the operational accountability of the City. Operational accountability is the City's responsibility to report the extent to which we have met our operating objectives efficiently and effectively, using all resources available for that purpose, and whether we can continue to meet our objectives for the foreseeable future. Both the providers and users of City services want to know (1) what public services are provided today and will the City be able to maintain that same (or increased) level of services in future years without an increase in the tax rate and/or user fees?, (2) how much debt is outstanding and will the City be able to repay it without cutting back on the public services provided or increasing the tax rate?, and (3) what types of trends is the City experiencing and how do they compare to other cities with similar characteristics? I will attempt to provide some insight to begin to address answers or how we can address answers to these questions below in "The Future" section of this letter.

The information presented is accurate in all material aspects. The financial statements presented are designed to provide the reader with information to assist in determining both the long-term fiscal health of the City and the City's ability to meet obligations on a short-term basis. The financial statements contained in this report are designed to fairly set forth the financial position and results of operations of the City and include all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs.

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#### The Reporting Entity and Services Provided

As required by generally accepted accounting principles (GAAP), these financial statements present the City of Brighton and related component units. The individual component units are included in the City's reporting entity because of the significance of their operational or financial relationships with the City. The Downtown Development Authority (DDA) and Local Development Finance Authority (LDFA) are included in the component units.

The report includes all funds of the City and encompasses a full range of municipal services including police protection; refuse services; construction and maintenance of streets and infrastructure; and planning and zoning. Additionally, water and sewer services are provided under an Enterprise Fund, with user charges set by the City Council to ensure adequate coverage of operating expenses.

#### Governmental Structure and Local Economy

The City of Brighton is located approximately forty-five miles northwest of Downtown Detroit. It was incorporated as a village in 1867 and became a Home Rule City in 1928. Brighton encompasses an area of approximately 3.65 square miles, has an estimated household population of approximately 7,650, and is the central business hub for all of Livingston County. The City's estimated 3,850 households reflect an approximate average of 2 persons per household, which is the lowest in Livingston County. Although the unemployment rate for the City of Brighton is not specifically tracked, the unemployment rate for Livingston County has decreased from 4.6% to 2.7% over the last year. In addition, the Consumer Price Index (CPI) for our region (Detroit/Ann Arbor/Flint) increased by 1.1% from the last year.

Brighton has the quality of life of a small city, but also has the advantage of being ideally located with easy access to the metropolitan areas of Ann Arbor, Detroit, Flint, and Lansing. The City operates under the Council-Manager form of government. The Mayor is chosen by the seven-member elected City Council from among its members. The City Council appoints the City Manager who is responsible for the administration of the City's activities. The City Council also appoints the City Attorney.

There are indications that the local economic downturn is continuing to improve. Housing sale prices are continuing to increase and there are fewer homes on the market. Interest rates have been gradually increasing and are expected to continue to do so over the next year. The number of foreclosures in the City of Brighton has continued to be relatively low, with fewer than 10 in the past year. Over the last 5 to 10 years, the City has realized reduced residential, industrial and commercial values. The residential and industrial decreased far greater than the commercial values. Beginning in FY16/17 and continuing in the recent budget process for FY17/18 we have seen values for residential and commercial improving. The property tax values for residential and commercial increased 5.3%, and 2.1%, respectively. The industrial values have seen a decrease due to the new exemptions of eligibly manufacturing personal property of 16.2%. It is management's belief that the commercial values will slowly increase over the next several years, however the impacts of the personal property exemptions will likely drive down the industrial over the next several years.

#### Long-term Financial Planning

The City has successfully followed its long-term financial goals of reducing expenditures and maintaining a fund balance above the policy limit established by City Council. As the City approaches the practical buildout of its existing undeveloped lands; reduced personal property taxing ability; the cumulative effects of the Headlee Amendment and Proposal A; reduced utility connection fees; and the ever growing OPEB and Pension Liabilities, the City will be continually looking at ways to maintain services within the existing revenues

The City's Master Plan includes the goals to provide for capital improvements that are needed to sustain a quality life for its residents; and to explore methods of generating additional revenue to fund operational and capital projects, including alternative funding options such as grant funding. Annually City staff prepares a 6-year Capital Improvement Plan (CIP), which is reviewed by the City Planning Commission and Adopted

by the City Council. The first year of the adopted CIP is incorporated into the City Manager's Proposed Budget, if funding is available. There has been limited funding of any capital projects over the last several years. The FY17/18 Adopted budget included very minimal investment in Capital. The City's DDA has its own Development Plan, which was previously adopted by the City Council and is also reviewed annually for budgetary considerations.

City residents approved a Law Enforcement/Public Safety Millage during the November, 2013 election. This millage will be 0.38 mills for 10 years. The millage will provide approximately \$159,000 annually to be used to pay for the purchasing and maintaining of public safety equipment, which may include patrol vehicles, body armor, weapons and law enforcement-related technology. The approval of this millage will enable the City to replace police equipment that had been put on hold.

#### **Relevant Financial Policies**

In order to better understand the financial condition of the City it will become increasingly important to continue the development of an ongoing Financial Forecasting model. The end result of this forecasting model should be intended to communicate what is likely to happen in the future based on where the City is today and where it appears to be heading. The preparation of a reasonably complete forecast will allow the City to look at its options and prudently plan and act accordingly. As the forecasts are developed over time, they should incorporate benchmark trend analysis to measure how our actual results compare to our projections and to the actual results of other similar benchmark communities. A key benchmark for the General Fund will be its unassigned fund balance, which was \$1,021,687 or 15% of operating expenditures on June 30, 2017. The City of Brighton has adopted a policy to maintain a minimum unassigned fund balance of 15% of operating expenditures. The Utilities Fund Current Ratio was 3.22 on June 30, 2017, which is above the target of 2:1. Working capital, a key benchmark of the Utilities Fund, increased by \$1,805,488 to \$3,584,969 at June 30, 2017. The working capital less the capital reserve fund, covered 34% of the Utilities Fund Expenses, including depreciation. Exclusive of depreciation, the coverage was 54% of expenses.

The City makes a serious effort to maximize investment earnings, diversification and insurability of its investable funds. Idle cash during the year was invested in cash management funds and certificate of deposits. Interest earned for the current fiscal year amounted to \$57,560, an increase of \$13,507 or 30.7% from the preceding year, which was primarily caused by higher yields on all money market accounts and certificate of deposits. The City continues its efforts to diversify its investment portfolio to increase its insured deposits. The City's investment policy was last updated during FY11/12.

The City's Debt Management Policy has established debt capacity limits or guidelines for the City to use in conjunction with its capital planning and budgeting processes. The Debt Management policy was last updated during FY2011/12. Due to the City's relatively high debt burden, this includes a temporary moratorium on any new debt issuance for the financing of any new and/or replacement and/or expansion of existing City facilities and infrastructure, unless there is new dedicated revenue to pay the debt service. This is because we are at our current City Council adopted Debt Management Policy limits on total outstanding debt of all governmental activities.

#### Major Initiatives and Financial Accomplishments in 2016-17

- The City added approximately \$2,396,000 of New Fixed Capital Assets; including road resurfacing of Grand River, a new DPW truck and plow, two John Deere utility vehicles, LED street lights, two police vehicles, improvements to parking lots, rebuilds/repairs to the Orndorf lift station and Pine Creek bosster station, relocation of the Challis Road water main, continued work on the Wastewater Treatment Plant HVAC system overhaul for the Utilities Fund, and water main and sewer line improvements.
- The City received its eighth consecutive GFOA Certificate of Achievement for Excellence in Financial Reporting Award for its FY 2015-16 Comprehensive Annual Financial Report (CAFR).
- > The City prepared a six-year Capital Improvement Program

#### Accounting System and Budgetary Control

The diverse nature of governmental operations and the necessity of assuring legal compliance preclude recording and summarizing all governmental financial transactions and balances in a single accounting entity. Therefore, the City's accounting system is organized and operated on a "fund basis". Each fund is a distinct, self-balancing accounting entity.

In view of the importance of the budget as a planning and control instrument in the City, the accounting system provides the basis for appropriate budgetary control. Budget-to-actual comparisons are included in the Required Supplemental Information of this report. Unlike accounting, budgeting is not essentially a financial procedure; it is primarily a policy-planning process. Therefore, it is much less amenable to standardization, however, the importance of GAAP, audit standards, the credit markets' need for more complete disclosure of the City's underlying condition, and the heightened sophistication of the public and press about the importance of outcomes as well as projections, have combined to professionalize and conform budgeting terms and definitions to GAAP. As a result, common terminology, measurement, and classification are used consistently throughout the City's budget, accounting records and financial reports.

An annual budget is adopted in accordance with the legal requirements set forth in the Uniform Budgeting Act, State of Michigan P.A. 621 of 1978. The City's budget is prepared on the modified accrual basis for governmental-type funds, and its accounting records are also maintained on that basis. Under modified accrual accounting, revenue is recorded when it is both measurable and available. Expenditures are recorded when a liability is incurred, except for interest on a long-term debt and accrued leave time. The City's governmental fund types, such as the General Fund, special revenue funds, debt service funds, and capital project funds, are reported on the modified accrual basis. The City's enterprise funds are reported on the full accrual basis, under which revenue is recorded when earned and expenses are recorded when incurred.

Also required under the Uniform Budgeting Act are budgetary controls. The objective of the budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City's governing body. Expenditures are authorized via an annual budget passed by resolution in which the Council authorizes the level of funding for City operations. The Council adopts an activity level budget, which is considered the maximum authorization to incur liabilities and not a mandate to spend.

#### **Certificate of Achievement**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Brighton, Michigan for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2016. The Certificate of Achievement is a prestigious national award, recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report (CAFR), whose contents conform to program standards. Such CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for one year only. The City of Brighton, Michigan has received a Certificate of Achievement for the last eight consecutive years. We believe our current report continues to conform to the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine eligibility for another certificate.

#### ACKNOWLEDGMENTS

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the Finance Department, as well as the advice from Plante Moran. I wish to express my sincere appreciation to all members of the Department who assisted and contributed to its preparation. I would also like to express my thanks to the City Manager, the Department Directors and each of you for your interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,

Bitchen M. Gomolka

**Finance Director** 



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

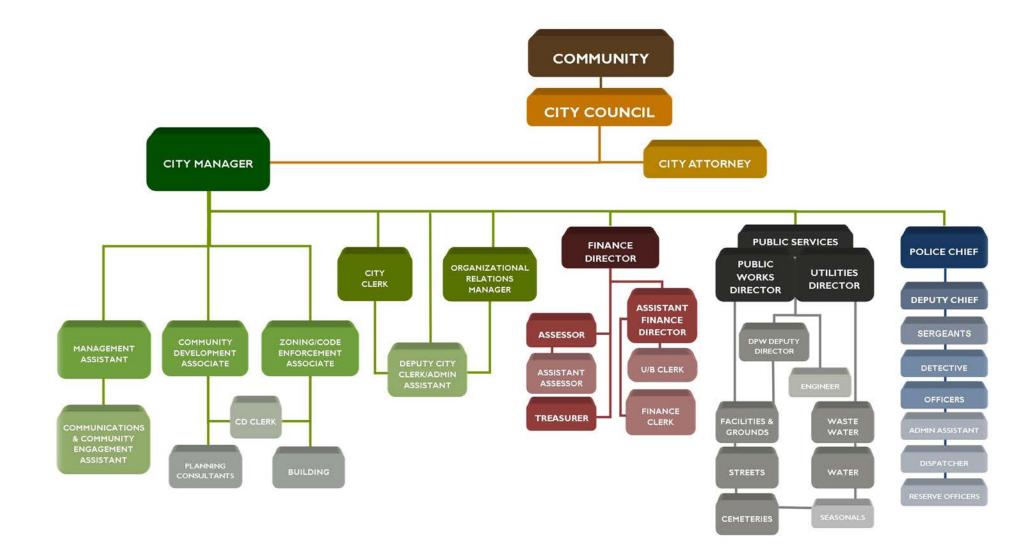
## City of Brighton Michigan

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2016

buy R. E

Executive Director/CEO



CITY OF BRIGHTON, MICHIGAN List of Elected and Appointed Officials For the Fiscal Year Ended June 30, 2017

#### **ELECTED OFFICALS**

Jim Muzzin Shawn Pipoly Susan Gardner Jim Bohn Kristoffer Tobbe Renee Pettengill Jon Emaus Mayor Mayor Pro Tem Council Member Council Member Council Member Council Member

#### **APPOINTED OFFICALS**

Nate Geinzer Paul Burns Gretchen Gomolka Pamela Stewart Brandon Skopek Michelle Miller Robert Bradford Marcel Goch Tim Krugh City Manager City Attorney Finance Director City Clerk Community Development Associate Organizational Relations Manager Police Chief Public Works Director Utilities Director



#### **Independent Auditor's Report**

To the City Council City of Brighton, Michigan

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Brighton, Michigan as of and for the ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the City of Brighton, Michigan's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Brighton, Michigan as of June 30, 2017 and the respective changes in its financial position and, where applicable, cash flows for the year then ended, in accordance with accounting principles generally accepted in the United States of America.



#### **Other Matters**

#### Required Supplemental Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules for the General Fund and each major special revenue fund, pension system schedules of changes in the City net pension liability and related ratios and City contributions, and the retiree healthcare system schedule of funding progress, as identified in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplemental information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City of Brighton, Michigan's basic financial statements. The other supplemental information, as identified in the table of contents, and introductory section and statistical section are presented for the purpose of additional analysis and are not a required part of the basic financial statements.

The other supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements of the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplemental information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory section and statistical section, as identified in the table of contents, have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Alente i Moran, PLLC

October 11, 2017

### Management's Discussion and Analysis

#### June 30, 2017

The City's Comprehensive Annual Financial Report (CAFR) is presented in the format required by the Governmental Accounting Standards Board (GASB) Statement No. 34. The June 30, 2017 annual report consists of five parts: (1) management's discussion and analysis, (2) the basic financial statements, (3) required supplementary information, (4) other supplementary information that presents combining statements for nonmajor governmental funds and fiduciary funds, and (5) a statistical section. The basic financial statements include two kinds of statements that present different views of the City. The first two statements are government-wide financial statements that provide both long-term and short-term information about the city's overall financial status. The remaining statements are fund financial statements that focus on individual parts of the City's government, reporting the City's operations in more detail than the government-wide statements.

#### **Financial Highlights**

- The assets of the primary government and component units of the City exceeded its liabilities at the close of the most recent fiscal year by \$44.5 million (net position). Included in this amount is a negative \$5.6 million of unrestricted net position.
- The City's total net position increased by \$1.4 million. This increase is the net result of a decrease of \$115.6 thousand in component unit (DDA and LDFA) net position and an increase of \$1.5 million in the net position of the primary government.
- The \$1.5 million increase in the net position of the primary government is primarily the result of long-term debt that has been paid down over the fiscal year plus increased current assets in the form of cash and cash equivalents which will be used to pay for the increased accrued liabilities. These are partially offset by decreased deferred outflows of resources related to the City's pension plan, and a decrease in capital assets net of depreciation.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$2.5 million, an increase of \$500 thousand in comparison with the prior year. A total of \$1.8 million or approximately 75 percent of the fund balance is available for spending at the City Council's discretion. Of that amount, \$119.3 thousand is available for spending on roads in the Major and Local Street Funds, \$136.0 thousand is available for police expenditures related to forfeiture, \$111.5 thousand is available for law enforcement/public safety expenditures related to the new millage, \$10.7 thousand is assigned to the Arts and Culture Commission, \$23.9 thousand is assigned to Imagination Station Maintenance, \$417.6 thousand of the available fund balance is assigned for carryover budget items, capital projects, future retiree healthcare costs, website redesign, and open purchase orders for general operating expenditures that were not completed in FY 2016/2017 in the General Fund. Therefore, the remaining \$1.0 million of fund balance is unassigned in the General Fund.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$1.0 million, or 15 percent of total current General Fund budgeted operating expenditures for the year ended June 30, 2017.
- The City's total debt (primary government and component units) decreased by \$1.5 million (10 percent) during the current fiscal year. The decrease was caused by the annual maturity of pre-existing debt, offset by the issuance of new debt in the Downton Development Authority of \$230,000.

### Management's Discussion and Analysis

#### June 30, 2017

**Government-wide Financial Statements** - The government-wide financial statements are designed to provide readers with a broad overview of the City of Brighton, Michigan's finances, in a manner similar to a private sector business.

The statement of net position presents information on all of the City of Brighton, Michigan's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position and performance of the City of Brighton, Michigan is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus revenue and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Brighton, Michigan that are principally supported by taxes and intergovernmental revenue (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Brighton include general government, public safety, public works, and community development. The business-type activities of the City of Brighton, Michigan include the water and sewer utility operations.

The government-wide financial statements include not only the City of Brighton, Michigan itself (known as the primary government), but also a legally separate Downtown Development Authority and a legally separate Local Development Finance Authority, for which the City of Brighton, Michigan is financially accountable. Financial information for these component units is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 12-14 of this report.

**Fund Financial Statements** - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Brighton, Michigan, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Brighton, Michigan can be divided into three categories; governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds** - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. This information is useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenue, expenditures, and changes in fund balances provides a reconciliation to facilitate this comparison between governmental funds and governmental activities.

### Management's Discussion and Analysis

#### June 30, 2017

The City of Brighton, Michigan currently maintains 11 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenue, expenditures, and changes in fund balances for the General Fund and Major Streets Fund, which are considered to be major funds; and a Local Streets Fund, a State Drug Law Enforcement Fund, a Federal Drug Law Enforcement, a Street Debt Fund, a Law Enforcement/Public Safety Fund, and a Capital Improvement Fund, which are considered to be nonmajor funds. In accordance with Governmental Accounting Standards Board Statement No. 54, the Imagination Station Reserve Fund, Principal Shopping District Fund, and Arts and Cultural Commission Fund are presented within the General Fund for financial reporting purposes but are not budgeted in that manner.

The City of Brighton, Michigan adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund in the required supplemental information to demonstrate compliance with this budget. The Imagination Station Reserve Fund, Principal Shopping District Fund, and Arts and Cultural Commission Fund are included in the General Fund financial statements. The basic governmental fund financial statements can be found on pages 15-18 of this report.

**Proprietary Funds** - The City of Brighton, Michigan maintains one type of propriety fund, which is an Enterprise Fund, used to report and account for its utilities (Utilities Fund) operations. The Utilities Fund (which is considered a major fund) is used to report the same functions presented as business-type activities in the government-wide financial statements, but only in more detail. The proprietary fund financial statements can be found on pages 19-21 of this report.

**Fiduciary Funds** - Fiduciary funds are intended to be used to account for resources held for the benefit of parties outside the City government organization. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City of Brighton, Michigan's own programs. The accounting used for fiduciary funds is much like that of propriety funds. The City of Brighton, Michigan maintains two fiduciary funds, which are Agency Funds, one for current tax collections and the other for delinquent personal property tax collections. The basic fiduciary fund financial statement can be found on page 22 of this report.

**Notes to the Financial Statements** - The notes provide additional information which is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 26-48 of this report.

**Other Information** - In addition to the basic financial statements and accompanying notes, this report also presents certain required supplemental information concerning the City of Brighton, Michigan's budgetary comparisons with actual for its General Fund and the major Special Revenue Fund-Major Streets Fund . Required supplemental information can be found on pages 49-55 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of the City's financial position and performance. As shown below, for the year ended June 30, 2017, assets exceeded liabilities by \$44.5 million.

By far the largest portion of the City of Brighton, Michigan's net position is the net investment in capital assets (e.g., land, buildings, machinery, and equipment). The City of Brighton, Michigan uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Brighton, Michigan's net investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### Management's Discussion and Analysis

#### June 30, 2017

	Governmental Act	tivities Business-ty	pe Activities	Component Units	Total
	FY 2017 FY	( 2016 FY 2017	FY 2016	FY 2017 FY 2016	FY 2017 FY 2016
Current assets	\$ 4,311.3 \$	4,108.0 \$ 5,203.5	\$ 2,933.5	\$ 586.9 \$ 183.2	\$ 10,101.7 \$ 7,224.7
Capital assets	26,035.3	25,952.7 29,676.8	30,378.6	4,879.8 5,194.6	60,591.9 61,525.9
Total assets	30,346.6	30,060.7 34,880.3	33,312.1	5,466.7 5,377.8	70,693.6 68,750.6
Deferred outflows of resources	1,415.5	2,067.2 307.7	460.6		1,723.2 2,527.8
Current liabilities	2,034.5	1,923.7 1,618.5	1,151.9	149.3 57.2	3,802.3 3,132.8
Long-term liabilities	16,466.3	16,590.1 6,621.2	7,568.3	1,028.3 915.9	24,115.8 25,074.3
Total liabilities	18,500.8	18,513.8 8,239.7	8,720.2	1,177.6 973.1	27,918.1 28,207.1
Net position:					
Net investment in					
capital assets	20,092.7	19,363.3 24,310.7	24,109.0	4,313.8 4,553.0	48,717.2 48,025.3
Restricted	1,354.8	1,460.9 -	-		1,354.8 1,460.9
Unrestricted (deficit)	(8,186.1)	(7,210.1) 2,637.6	943.5	(24.7) (148.3)	(5,573.2) (6,414.9)
Total net position	<u>\$ 13,261.4</u> <u>\$</u>	13,614.1 \$ 26,948.3	\$ 25,052.5	<u>\$ 4,289.1</u> <u>\$ 4,404.7</u>	<u>\$ 44,498.8</u> <u>\$ 43,071.3</u>

Summary Condensed Statement of Net Position (presented in thousands of dollars)

An additional portion of the City of Brighton's net position (3 percent) represents resources that are subject to external restrictions on how they may be used.

**Governmental Activities** - As shown below, governmental activities decreased the City of Brighton's net position by \$352.7 thousand. Last fiscal year, the net position of the governmental activities decreased by \$154.7 thousand. The year-over-year change is primarily the result of an increase in revenues of \$229.6 thousand, and an increase in program expenses of \$427.6 thousand. The increase in revenue is primarily due to additional property tax revenue from an increase in taxable value and new construction, increased grant funding related to MDOT road projects, partially offset by smaller decreases in state shared revenue (prior year had a one-time road supplement of approximately \$75,000), investment earnings and other revenue. The increase in expenditures is primarily due to increases in both the pension and OPEB expenditures recorded at the government-wide level as a result of GASB 68 and 45.

**Business-type Activities** - Business-type activities increased the City of Brighton's net position by \$1.9 million. Last fiscal year, the net position of the business-type activities increased by \$164.4 thousand. The year-over-year change is primarily due to a \$1.8 million dollar payment from the University of Michigan to tap into the water and sewer system for the new healthcare facility being built. This money will be used over the next several years to increase and improve the access and capacity of the water and wastewater systems that will be impacted by the new development.

**Component Units** - Component units decreased the City of Brighton's net position by \$115.5 thousand, compared to an increase of \$121.4 thousand in the prior year. The year-over-year change is the net result of a \$19.2 thousand decrease in revenue and a \$217.7 thousand increase in program expenses when compared to last fiscal year. The decrease in revenue is the net combination of a one-time transfer of \$30 thousand from the general fund to the DDA in the prior year and increases in tax revenue primarily resulting from a favorable adjustment to the MTT liability. The increase in expenses is the result of increases in overall DDA and LDFA expenses primarily related to transfers to other funds to assist in the cost of local roadwork.

### Management's Discussion and Analysis

#### June 30, 2017

#### Summary Condensed Income Statement (presented in thousands of dollars):

	Governmen	tal Activities	Business-ty	pe Activities	Compone	nt Units	Total			
	FY 2017	FY 2016	FY 2017	FY 2016	FY 2017	FY 2016	FY 2017	FY 2016		
Net Position - Beginning of year	\$ 13,614.1	\$ 13,768.8	\$ 25,052.5	\$ 24,892.1	\$ 4,404.7	\$ 4,283.3	\$ 43,071.3	\$ 42,944.2		
Revenue										
Program revenue:										
Charges for services	1,460.1	1,442.3	3,662.2	3,443.7	-	-	5,122.3	4,886.0		
Operating grants	474.0	518.8	108.2	160.5	-	-	582.2	679.3		
Capital grants					-	-				
contributions	961.9	660.6	2,340.5	889.9	-	-	3,302.4	1,550.5		
General revenue:	-	-								
Property taxes	5,901.3	5,735.3	-	-	922.8	918.9	6,824.1	6,654.2		
State-shared revenue	666.4	761.2	-	-	33.2	24.2	699.6	785.4		
Investment earnings	88.3	111.0	19.7	12.4	3.0	1.9	111.0	125.3		
Other revenue	148.4	241.6			1.0	34.3	149.4	275.9		
Total revenue	9,700.4	9,470.8	6,130.6	4,506.5	960.0	979.3	16,791.0	14,956.6		
Program Expenses										
General government	1,544.8	1,861.6	-	-	-	-	1,544.8	1,861.6		
Public safety	3,584.1	3,160.6	-	-	-	-	3,584.1	3,160.6		
Public works	3,908.9	3,606.9	-	-	1,075.6	857.9	4,984.5	4,464.8		
Community development	787.6	743.3	-	-	-	-	787.6	743.3		
Interest on long-term debt	227.7	253.1	-	-	-	-	227.7	253.1		
Water and sewer			4,234.8	4,346.1		-	4,234.8	4,346.1		
Total program expenses	10,053.1	9,625.5	4,234.8	4,346.1	1,075.6	857.9	15,363.5	14,829.5		
Change in Net Position	(352.7)	(154.7)	1,895.8	160.4	(115.6)	121.4	1,427.5	127.1		
Net Position - End of year	<u>\$ 13,261.4</u>	<u>\$ 13,614.1</u>	<u>\$ 26,948.3</u>	<u>\$ 25,052.5</u>	<u>\$ 4,289.1</u>	<u>\$    4,404.7</u>	<u>\$ 44,498.8</u>	<u>\$ 43,071.3</u>		

#### The City's Funds

**Governmental Funds** - The focus of the City of Brighton, Michigan's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Brighton, Michigan's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Brighton, Michigan's governmental funds reported combined ending fund balances of \$2.46 million, an increase of \$500 thousand in comparison with the prior year. Approximately 41 percent of this total amount (\$1.0 million) constitutes unassigned fund balance, which is available for investment and/or spending at the City's discretion in the General Fund. The remainder of fund balance is nonspendable (cemetery care, prepaid expenses, and assets held for sale), restricted (roads, federal and state drug forfeiture, law enforcement/public safety, and special education), committed (future capital improvement and equipment replacement) or assigned (to liquidate contracts and purchase orders of the prior period or for subsequent year expenditures, and assigned for purposes such as Arts and Culture Commission, Imagination Station Maintenance, and Capital Improvement Fund).

The General Fund is the chief operating fund of the City of Brighton, Michigan. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$1.0 million. The FY 2017-2018 budget is balanced; however approximately \$250 thousand of the assigned fund balance is designated for subsequent year expenditures that were not included in the original budget. As a measure of the General Fund's liquidity, it may be useful to compare the total unassigned fund balance to total fund operating expenditures. Unassigned fund balance represents 15 percent of total current General Fund budgeted operating expenditures for the year ending June 30, 2018. The City of Brighton's fund balance policy has a minimum fund balance requirement of 15 percent.

### Management's Discussion and Analysis

#### June 30, 2017

The unassigned fund balance of the City of Brighton, Michigan's General Fund decreased by \$189.4 thousand during the current fiscal year. The primary reason for the decrease in unassigned fund balance is due to an increase in assigned fund balance related to future anticipated expenditures that were not included in the original general fund budget.

At the end of the current fiscal year, total fund balance of the Major Street Fund was \$94.3 thousand. This is an increase of \$111.6 thousand from the prior year as the prior year was in a deficit position of \$17.3 thousand. The increase is due to increased state revenue and transfers in from the General Fund to cover the grant match dollars related to road work. The road work was not completed during the fiscal year and portions of the fund balance will be used to pay the remaining match. The City of Brighton's Downtown Development authority has committed to pay the Major Street Fund for additional upcoming road projects.

The Local Streets Fund had an ending fund balance of \$27.2 thousand. This an increase of \$6 thousand over the prior year resulting from increased state revenue coupled with relatively flat expenditures.

At the end of the current fiscal year, the Debt Service Fund (Street Non-voted Debt Fund) had a total fund balance of \$0.

The Federal and State Drug Law Enforcement Funds had a combined ending fund balance of \$136 thousand. All of the revenue in these funds is from police seizures. During the fiscal year, the police department purchased a new audio visual system for the police conference and training room, K-9 dog supplies, and paid for the shipping of a federal government provided armored vehicle.

The Law Enforcement/Public Safety Fund had an ending fund balance of \$111.5 thousand, which is funded primarily through a voter approved millage for law enforcement/public safety equipment and will be used for future law enforcement equipment. The approximately \$160 thousand in revenue assisted the police department with replacing several vehicles and police department equipment including radar, shields, office furniture, tasers, and badges.

**Proprietary Funds** - The City of Brighton's Utilities Enterprise Fund provides the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position of the Utilities Fund at the end of the year amounted to \$2.6 million, up \$1.7 million from the prior year. The Utilities Fund had a \$984 thousand operating loss due to the fact that the operating revenue does not cover all the depreciation expense. This fund generated a net gain of \$1.9 million. The increase is due to the \$1.8 million payment from the University of Michigan discussed earlier in the Business-type Activities section.

#### **General Fund Budgetary Highlights**

Differences between the General Fund's original budget and final amended budget can be briefly summarized as follows:

- The \$39.5 thousand or 0.5 percent increase in revenue amendments from the original budget reflected a net increase from higher than anticipated state shared revenue, cemetery lot sales, building permit fees, and franchise fees, partially offset by lower than budgeted equipment rental income.
- The \$54.2 thousand or 0.8 percent increase in total expenditures amendments from the original budget reflected higher than anticipated expenditures in the public safety, public works, community development, and transfers out activity budgets, partially offset by reduced expenditures in the general government activity budget. The budgeted expenditure increase is attributed to several small adjustments including employee retirements that occurred throughout the year, however the actual expenditures came in closer the original budget due to several budgeted items not being purchased until after year end, including new carpet at city hall, seawall maintenance, capital expenditures in public works, and several other small open purchase orders at year end.

### Management's Discussion and Analysis

#### June 30, 2017

#### **Capital Asset and Debt Administration**

**Capital Assets** - As shown below, the City of Brighton, Michigan's investment in capital assets for its primary government (governmental and business-type activities) as of June 30, 2017 amounts to \$55.7 million (net of accumulated depreciation). This investment in capital assets includes land (including rights-of-way), buildings and system, improvements, machinery and equipment, park facilities, streets, and bridges. The City of Brighton, Michigan's investment in capital assets for its component units (DDA) as of June 30, 2017 amounts to \$4.9 million (net of accumulated depreciation). This investment in capital assets includes land, buildings, equipment and improvements. The total decrease in the City of Brighton's investment in capital assets for the current year was 1.5 percent (a 0.3 percent increase in governmental activities, a 2.3 percent decrease for business-type activities, and a 6.1 percent decrease for its component units).

#### Capital Assets (presented in thousands of dollars)

		Primary Government															
		Governmen	tal A	ctivities	Business-type Activities				Component Units					Total			
		FY 2017		FY 2016	FY 2017		FY 2016		FY 2017		FY 2016 *		FY 2017		F	FY 2016	
Land	\$	13,530.8	\$	13,530.8	\$	157.4	\$	157.4	\$	2,043.2	\$	2,043.2	\$	15,731.4	\$	15,731.4	
Buildings and system		3,517.7		3,697.8		12,900.0		13,634.3		2,610.0		2,890.2		19,027.7		20,222.3	
Machinery and equipment		510.0		512.5		174.9		215.8		226.6		261.2		911.5		989.5	
Infrastructure		7,232.7		7,556.0		15,940.4		16,330.1		-		-		23,173.1		23,886.1	
Construction in progress	_	1,244.1		655.6		504.1		41.0		-		-		1,748.2	_	696.6	
Total	\$	26,035.3	\$	25,952.7	\$	29,676.8	\$	30,378.6	\$	4,879.8	\$	5,194.6	\$	60,591.9	\$	61,525.9	

\* Certain amounts have been reclassified to conform with current year presentation

Major capital assets acquired during the current fiscal year included the following:

- **Governmental Activities** Two patrol vehicles, a new DPW truck and plow, two new John Deere utility vehicles, LED street lights, and road/parking lot infrastructure.
- **Business-type Activities** Began the rebuilds/repairs of the Orndorf lift station, Pine Creek booster station and relocation of the Challis Road water main, continued replacement of the WWTP HVAC system, centrifuge refurbishment, a new work truck, and contributed water mains and sewer lines from developers.

Additional information on the City of Brighton, Michigan's capital assets can be found in Note 5 on pages 47-49 of this report.

### Management's Discussion and Analysis

#### June 30, 2017

**Long-term Debt** - As shown below, at the end of the current fiscal year, the City of Brighton had total debt outstanding of \$12.7 million. Of this total, \$8.7 million or 68 percent comprises debt backed by the full faith and credit of the City, including \$599.3 thousand of Revenue Bonds; \$1.1 million or 9 percent is special assessment debt for which the City is liable in the event of default by the property owners subject to the assessment; and \$2.9 million or 23 percent comprises revenue bonds backed by the revenue of the City's Utility Fund. A total of \$6.2 million or 49 percent of the total debt is governmental activities debt, \$5.4 million or 43 percent is business-type activities debt, and the remaining \$1.1 million or 8 percent is component unit debt (DDA and LDFA Bonds).

#### Long-Term Debt (presented in thousands of dollars)

		Primary G	Bovernment							
	Governmen	tal Activities	Business-ty	pe Activities	Component Units	Tc	Total			
	FY 2017	FY 2016	FY 2017	FY 2016	FY 2017 FY 20	016 FY 2017	FY 2016			
General obligation bonds/ notes Special assessment bonds	\$    5,114.9 <u> </u>	\$    5,579.3 1,315.0	\$    5,393.9 	\$    6,300.0 	\$   1,071.0   \$   95 	1.5 \$ 11,579.8 - <u>1,105.0</u>	\$ 12,830.8 <u>1,315.0</u>			
Total	<u>\$ 6,219.9</u>	<u>\$ 6,894.3</u>	<u> </u>	<u>\$    6,300.0</u>	<u>\$ 1,071.0</u> <u>\$ 95</u>	<u>1.5</u>	<u>\$ 14,145.8</u>			

The City of Brighton, Michigan's total debt, excluding compensated absences, decreased by \$1.5 million (10 percent) during the current fiscal year. The decrease was the result of the annual maturity of pre-existing debt, partially offset by the issuance of a land contract in the DDA.

The City of Brighton, Michigan maintains non-insured bond ratings as follows: AA+ from Standard & Poor's, Aa3 rating from Moody's, and an AA- from Fitch.

State statutes limit the amount of general obligation debt a City may issue up to 10 percent of its total assessed valuation. The current debt limitation for the City of Brighton, Michigan is \$51.4 million which is significantly in excess of the City's total net debt (total debt less special assessment, revenue, MTF, and County-shared debt) of \$8.0 million. Therefore, the legal debt margin, or what the City could legally add to its outstanding debt at June 30, 2017 was \$43.4 million.

Additional information on the City of Brighton, Michigan's long-term debt can be found in Note 7 on pages 50-53 of this report.

### Management's Discussion and Analysis

#### June 30, 2017

#### Economic Factors and Next Year's Budgets and Rates

- The unemployment rate for the City of Brighton has not been tracked since December 31, 2004. At June 30, 2017, the average unemployment rate for Livingston County was 2.7 percent, which is a decrease from 4.6 percent a year ago; for the State of Michigan, it was 4.0 percent and for the United States it was 4.4 percent.
- The Consumer Price Index (CPI) for our region (Detroit/Ann Arbor/Flint) for the year ended June 30, 2017 increased by 1.1 percent from a year ago, the Midwest Region average CPI rate increased by 0.9 percent from a year ago, and the national CPI rate increased by 1.6 percent from a year ago.

The trends in these economic factors will be considered in preparing the City of Brighton, Michigan's FY 2018-2019 budget.

During the current fiscal year, unassigned fund balance in the General Fund decreased by \$189 thousand to \$1.0 million. The FY 2017-2018 budget was balanced; however approximately \$250 thousand of the assigned fund balance is designated for subsequent year expenditures that were not included in the original budget, primarily for increased retiree healthcare costs. The remaining unassigned fund balance represents 15 percent of the total current General Fund budgeted operating expenditures at June 30, 2018.

The City's utility user fees decreased an average of 2.1 percent for the fiscal year 2017-2018 budget year. The City continues to see a trend of reduced connection fee sales as the City approaches its eventual build-out. The City has been setting aside funds for future capital replacements, including the \$1.8 million received from the University of Michigan for the year ended June 30, 2017. This funding should help to fund future utility capital projects. User fees may need to be adjusted to cover needed improvements to its utility systems.

#### **Contacting the City's Management**

This financial report is designed to provide a general overview of the City of Brighton, Michigan's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Gretchen Gomolka, Finance Director, City of Brighton, 200 N. First Street, Brighton, MI 48116.

### Statement of Net Position

#### June 30, 2017

		F						
	G	overnmental Activities		Susiness-type Activities		Total		Component Units
Assets								
Cash and cash equivalents	\$	2,958,862	\$	4,305,831	\$	7,264,693	\$	269,714
Receivables:								
Delinquent taxes		87,455		-		87,455		13,158
Special assessments		722,841				722,841		-
Customer		55,191		772,424		827,615		-
Other receivables		18,416		-		18,416		-
Due from other governments		287,901		-		287,901		-
Inventory		-		79,380		79,380		-
Prepaids		155,499		45,788		201,287		7,061
Land held for resale		25,140		-		25,140		252,010
Capital assets:		44 774 045		004 505		45 400 440		0.040.400
Assets not subject to depreciation (Note 5)		14,774,915		661,525		15,436,440		2,043,198
Assets subject to depreciation (Note 5)		11,260,416		29,015,300		40,275,716		2,836,568
Other assets		-		-		-	· —	45,000
Total assets		30,346,636		34,880,248		65,226,884		5,466,709
Deferred Outflows of Resources								
Deferred charges on refunding		277,259		27,712		304,971		-
Deferred pension costs (Note 9)		1,138,250		279,999		1,418,249		-
Liabilities								
Accounts payable		421,139		521,080		942,219		24,321
Due to other governments		-		- 021,000		-		76,886
Deposits		500.171		-		500,171		-
Accrued liabilities and other		176,684		67,411		244,095		5,390
Noncurrent liabilities:				•••,•••		,		0,000
Due within one year:								
Compensated absences (Note 7)		250,576		57,228		307,804		-
Current portion of long-term debt (Note 7)		685,921		972,735		1,658,656		42,702
Due in more than one year:								
Compensated absences (Note 7)		375,865		85,842		461,707		-
Net pension liability (Note 9)		7,091,070		1,748,251		8,839,321		-
Net retiree healthcare obligation (Note 10)		3,465,406		365,999		3,831,405		-
Long-term debt (Note 7)		5,533,939		4,421,142		9,955,081		1,028,262
Total liabilities		18,500,771		8,239,688		26,740,459		1,177,561
Net Position								
Net investment in capital assets Restricted:		20,092,730		24,310,660		44,403,390		4,313,802
Roads and capital projects		779,056		_		779,056		_
Cemetery care		327,659		_		327,659		_
Federal/State drug law enforcement		136,010		-		136,010		_
Law enforcement/Public safety		111,987		_		111,987		_
Special education		50		-		50		-
Unrestricted		(8,186,118)		2,637,611		(5,548,507)		(24,654)
	\$	13,261,374		26,948,271	\$	40,209,645	\$	
Total net position	<b>—</b>		Ě	20,0 10,271	: <b>Ě</b>		: ≚	.,200,140

			Program Revenue						
			0	Charges for		Operating Grants and	(	Capital Grants and	
		Expenses		Services		ontributions		ontributions	
Functions/Programs Primary government: Governmental activities:									
General government Public safety Public works Health and welfare	\$	1,544,770 3,584,155 3,908,915 -	\$	400,802 162,053 627,675 -	\$	75,331 127,235 266,884 4,575	\$	- - 961,893 -	
Community development Interest on long-term debt		787,550 227,747		269,551 -		-		-	
Total governmental activities		10,053,137		1,460,081		474,025		961,893	
Business-type activities - Utility		4,234,750		3,662,162		108,183		2,340,484	
Total primary government	\$	14,287,887	\$	5,122,243	\$	582,208	\$	3,302,377	
Component units: Downtown Development Authority Local Development Finance Authority	\$	1,027,393 48,221	\$	- -	\$	-	\$	-	
Total component units	\$	1,075,614	\$	-	\$	-	\$	-	
General revenue: Property taxes State-shared revenue									

Property taxes State-shared revenue Unrestricted investment interest Other miscellaneous income

Total general revenue

Change in Net Position

Net Position - Beginning of year

Net Position - End of year

### Statement of Activities

### Year Ended June 30, 2017

Net (Expense) Revenue and Changes in Net Position										
P	rim	ary Governme	ent							
Governmenta Activities	I E	Business-type Activities	Total	Component Units						
\$ (1,068,637 (3,294,867 (2,052,463 4,575 (517,999	) )	- - - -	\$ (1,068,637) (3,294,867) (2,052,463) 4,575 (517,999)	\$ - - - - -						
(227,747		-	(227,747)							
(7,157,138	)	-	(7,157,138)	-						
	_	1,876,079	1,876,079							
(7,157,138	)	1,876,079	(5,281,059)	-						
-		-	-	(1,027,393) (48,221)						
-		-	-	(1,075,614)						
5,901,323 666,436 88,244 148,366		- - 19,688 -	5,901,323 666,436 107,932 148,366	922,804 33,267 2,983 1,020						
6,804,369		19,688	6,824,057	960,074						
(352,769	)	1,895,767	1,542,998	(115,540)						
13,614,143		25,052,504	38,666,647	4,404,688						
<u>\$ 13,261,374</u>	_ \$	26,948,271	<u>\$ 40,209,645</u>	\$ 4,289,148						

### Governmental Funds Balance Sheet

#### June 30, 2017

	General Fund			Major Streets Fund	Other Nonmajor Governmental Funds	Go	Total overnmental Funds
Assets	•				• • • • • •	•	
Cash and investments Receivables:	\$	2,486,181	\$	207,505	\$ 265,176	\$	2,958,862
Delinguent taxes		87,009		-	446		87,455
Special assessments		65,331		657,510	-		722,841
Customer		55,191		-	-		55,191
Other receivables		-		-	18,416		18,416
Due from other governments		176,862		82,146	28,893		287,901
Prepaids		153,297		1,923	279		155,499
Land held for resale		25,140	-	-	-		25,140
Total assets	\$	3,049,011	\$	949,084	\$ 313,210	\$	4,311,305
Liabilities							
Accounts payable	\$	186,642	\$	197,242	\$ 37,255	\$	421,139
Deposits	•	500,171		-	-		500,171
Accrued liabilities and other		122,738		-	-		122,738
Total liabilities		809,551		197,242	37,255		1,044,048
Deferred Inflows of Resources							
Unavailable revenue - Property taxes		86,792		-	446		87,238
Unavailable revenue - Special assessments		65,331		657,510			722,841
Total deferred inflows of resources		152,123		657,510	446		810,079
Total liabilities and deferred inflows of resources		961,674		854,752	37,701		1,854,127
Fund Balance							
Nonspendable:							
Prepaids		153,297		1,923	279		155,499
Assets held for resale		25,140		-	-		25,140
Cemetery care		327,659		-	-		327,659
Restricted:				00.400	00.005		110.011
Roads		-		92,409	26,935		119,344
Federal/State drug law enforcement Law enforcement/Public safety		_		-	136,010 111,541		136,010 111,541
Special education		50		-	-		50
Committed - Capital improvement and equipment							
replacement		108,089		-	-		108,089
Assigned:							
Carryover budget items		149,416		-	-		149,416
Capital projects		45,210		-	744		45,954
Future retiree healthcare costs		200,000		-	-		200,000 10,000
Website redesign Open purchase orders at year end		10,000 12,185		-	-		12,185
Arts and cultural commission		10,719		-	-		10,719
Imagination Station		23,885		-	-		23,885
Unassigned		1,021,687		-	-		1,021,687
Total fund balance		2,087,337	_	94,332	275,509		2,457,178
Total liabilities, deferred inflows of							
resources, and fund balance	\$	3,049,011	\$	949,084	\$ 313,210	\$	4,311,305

Governmental Funds

Reconciliation of the Balance Sheet to the Statement of Net Position

	Ju	ine 30, 2017
Fund Balances Reported in Governmental Funds	\$	2,457,178
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and are not reported in the funds		26,035,331
Receivables that are not collected soon after year end are not available to pay for current period expenditures and therefore are reported as unavailable revenue in the funds		810,079
Deferred charges on bond refundings are amortized over the related bond terms and are not reported in the funds		277,259
Bonds payable and capital lease obligations are not due and payable in the current period and are not reported in the funds		(6,219,860)
Accrued interest is not due and payable in the current period and is not reported in the funds		(53,946)
Some employee fringe benefits are payable over a long period of years and do not represent a claim on current financial resources; therefore, they are not reported as fund liabilities:		
Employee compensated absences Pension benefits, including deferred outflows of resources Retiree healthcare benefits		(626,441) (5,952,820) (3,465,406)
Net Position of Governmental Activities	\$	13,261,374

### Governmental Funds Statement of Revenue, Expenditures, and Changes in Fund Balance

### Year Ended June 30, 2017

	G	eneral Fund	M	ajor Streets Fund	Gov	Other onmajor ⁄ernmental Funds	Go	Total overnmental Funds
Revenue								
Property taxes	\$	5,721,243	\$	-	\$	159,356	\$	5,880,599
Special assessments	Ŧ	70,009	Ŧ	126,675	Ŧ	-	Ŧ	196,684
State-shared revenue and grants:		,		,				,
Federal grants		15,181		-		-		15,181
State sources		671,758		424,661		149,365		1,245,784
Charges for services		708,955		-		-		708,955
Fines, forfeitures, and penalties		276,130		-		116,922		393,052
Licenses and permits		454,423		29,668		4,150		488,241
Unrestricted investment interest		42,827		44,862		555		88,244
Other revenue		115,762		4,966		-		120,728
Total revenue		8,076,288		630,832		430,348		9,137,468
Expenditures								
Current services:								
General government		1,380,618		-		-		1,380,618
Public safety		2,800,911		-		12,990		2,813,901
Public works		2,049,668		546,982		202,927		2,799,577
Community development		523,201		-		-		523,201
Capital outlay		-		-		276,291		276,291
Debt service		-		270,100		610,493		880,593
Total expenditures		6,754,398		817,082		1,102,701		8,674,181
Excess of Revenue Over (Under) Expenditures		1,321,890		(186,250)		(672,353)		463,287
Other Financing Sources (Uses)								
Transfers in (Note 6)		_		353,755		785,846		1,139,601
Transfers out (Note 6)		(1,083,738)	)	(55,863)		-		(1,139,601)
Sale of capital assets		-		-		35,465		35,465
								<u>,                                     </u>
Total other financing (uses) sources		(1,083,738)	)	297,892		821,311		35,465
Net Change in Fund Balance		238,152		111,642		148,958		498,752
Fund Balance - Beginning of year		1,849,185		(17,310)		126,551		1,958,426
Fund Balance - End of year	<u>\$</u>	2,087,337	<u>\$</u>	94,332	\$	275,509	<u>\$</u>	2,457,178

### Governmental Funds Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balance to the Statement of Activities

Year Endec	Jun	ie 30, 2017
Net Change in Fund Balance Reported in Governmental Funds	\$	498,752
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures; however, in the statement of activities, these costs are allocated over their estimated useful lives as depreciation. Capital contributions are recorded in the statement of activities when received; they are not recorded in the governmental funds:		500.007
Capital outlay Depreciation expense Capital contributions		592,897 (1,464,966) 961,893
Net book value of assets disposed of is not reported in the fund statements		(7,152)
Revenue in the statement of activities that does not provide current financial resources is not reported as revenue in the funds until it is available		(427,307)
Repayment of bond principal is an expenditure in the governmental funds, but not in the statement of activities (where it reduces long-term debt)		651,643
Interest expense is recognized in the government-wide statements as it accrues		1,203
Certain employee costs (pension, retiree healthcare, compensated absences) do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds		(1,159,732 <u>)</u>
Change in Net Position of Governmental Activities	\$	(352,769)

#### Year Ended June 30, 2017

### Proprietary Funds Statement of Net Position

	June 30, 2017
	Enterprise - Utility Fund
Assets	
Current assets: Cash and cash equivalents Receivables - Customers Inventory Prepaids	\$ 4,305,831 772,424 79,380 45,788
Total current assets	5,203,423
Noncurrent assets - Capital assets - Net (Note 5)	29,676,825
Total assets	34,880,248
<b>Deferred Outflows of Resources</b> Deferred charges on refunding Deferred pension costs (Note 9)	27,712 279,999
Total deferred outflows of resources	307,711
Liabilities Current liabilities: Accounts payable Accrued liabilities and other Compensated absences (Note 7) Current portion of long-term debt (Note 7)	521,080 67,411 57,228 972,735
Total current liabilities	1,618,454
Noncurrent liabilities: Compensated absences (Note 7) Net pension liability (Note 9) Net retiree healthcare obligation (Note 10) Long-term debt (Note 7)	85,842 1,748,251 365,999 4,421,142
Total noncurrent liabilities	6,621,234_
Total liabilities	8,239,688
Net Position Net investment in capital assets Unrestricted	24,310,660 2,637,611
Total net position	<u>\$ 26,948,271</u>

### Proprietary Funds Statement of Revenue, Expenses, and Changes in Net Position

### Year Ended June 30, 2017

	Enterprise - Utility Fund
Operating Revenue Sales Tap charges and other Penalties	\$ 2,746,896 301,887 46,627
Total operating revenue	3,095,410
Operating Expenses Salaries and fringe benefits Other purchased services Purchased property services Professional and technical services Supplies Utilities Property Other Amortization Depreciation	 1,464,248 182,944 116,652 175,070 203,211 259,807 17,219 115,460 2,146 1,542,637 4,079,394
Total operating expenses Operating Loss	 (983,984)
Nonoperating Revenue (Expense) Investment income Interest expense Debt service charge State grants	 19,688 (155,356) 566,752 108,183
Total nonoperating revenue	 539,267
Loss - Before contributions	(444,717)
Capital Contributions	 2,340,484
Change in Net Position	1,895,767
Net Position - Beginning of year	 25,052,504
Net Position - End of year	\$ 26,948,271

### Proprietary Funds Statement of Cash Flows

### Year Ended June 30, 2017

	Enterprise - Utility Fund
Cash Flows from Operating Activities Receipts from customers Payments to suppliers Payments to employees and fringes	\$ 3,119,726 (556,349) (1,400,949)
Net cash and cash equivalents provided by operating activities	1,162,428
Cash Flows from Noncapital Financing Activities - State operating grants	108,183
Cash Flows from Capital and Related Financing Activities Contributions received Acquisition and construction of capital assets Principal and interest paid on capital debt Debt service charge	 2,340,484 (843,055) (1,062,085) 566,752
Net cash and cash equivalents provided by capital and related financing activities	1,002,096
Cash Flows Provided by Investing Activities - Interest received on investments	 19,688
Net Increase in Cash and Cash Equivalents	2,292,395
Cash and Cash Equivalents - Beginning of year	 2,013,436
Cash and Cash Equivalents - End of year	\$ 4,305,831
Classification of Cash and Cash Equivalents	\$ 4,305,831
Reconciliation of Operating Loss to Net Cash from Operating Activities Operating loss Adjustments to reconcile operating loss to net cash from operating activities:	\$ (983,984)
Depreciation and amortization Changes in assets and liabilities:	1,544,783
Receivables	24,316
Inventories Prepaid and other assets	4,749 (8,724)
Accrued and other liabilities	182,893
Accounts payable	 398,395
Total adjustments	 2,146,412
Net cash and cash equivalents provided by operating activities	\$ 1,162,428

### Fiduciary Funds Statement of Assets and Liabilities

	June 30, 2017
	Agency Fund - Tax Collection
Assets - Cash and cash equivalents	<u>\$ 1,919</u>
Liabilities - Accounts payable	<u>\$ 1,919</u>

### Component Units Statement of Net Position (Deficit)

#### June 30, 2017

	De	Downtown evelopment Authority	Local evelopment Finance Authority	Total
Assets				
Cash and cash equivalents	\$	195,923	\$ 73,791 \$	\$ 269,714
Receivables - Delinquent taxes		13,158	-	13,158
Prepaids		7,061	-	7,061
Land held for resale		252,010	-	252,010
Capital assets - Net (Note 5)		4,879,766	-	4,879,766
Other assets		45,000	 -	45,000
Total assets		5,392,918	73,791	5,466,709
Liabilities				
Accounts payable		24,321	-	24,321
Due to other governments		76,886	-	76,886
Accrued liabilities and other		1,739	3,651	5,390
Noncurrent liabilities:				
Current portion of long-term debt (Note 7)		7,702	35,000	42,702
Long-term debt (Note 7)		788,262	 240,000	1,028,262
Total liabilities		898,910	 278,651	1,177,561
Net Position (Deficit)				
Net investment in capital assets		4,313,802	-	4,313,802
Unrestricted		180,206	 (204,860)	(24,654)
Total net position (deficit)	\$	4,494,008	\$ (204,860)	\$ 4,289,148

		_	Program Revenue				
	 Expenses		Charges for Services	Gra	perating ants and tributions	•	al Grants and ributions
Functions/Programs							
Downtown Development Authority Local Development Finance Authority	\$ 1,027,393 48,221	\$	-	\$	-	\$	-
Total	\$ 1,075,614	\$	-	\$	-	\$	-

General revenue: Property taxes State-shared revenue and grants Interest Other miscellaneous income

Total general revenue

Change in Net Position

Net Position (Deficit) - Beginning of year

Net Position (Deficit) - End of year

### Component Units Statement of Activities

### Year Ended June 30, 2017

Net (Expense) Revenue and Changes in Net Position (Deficit)						
Deve	vntown Iopment thority		Local evelopment Finance		Total	
Au	uionty		Authority		TOLAI	
\$ (1	,027,393) -	\$	- (48,221)	\$	(1,027,393) (48,221)	
(1	,027,393)		(48,221)		(1,075,614)	
	788,067 33,267 2,732 1,020		134,737 - 251 -		922,804 33,267 2,983 1,020	
	825,086		134,988		960,074	
					,	
(	(202,307)		86,767		(115,540)	
4	,696,315		(291,627)		4,404,688	
<u>\$4</u>	,494,008	\$	(204,860)	\$	4,289,148	

June 30, 2017

## **Note 1 - Significant Accounting Policies**

### **Reporting Entity**

The City of Brighton, Michigan is governed by an elected seven-member council. The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the City.

### Discretely Presented Component Units

### Downtown Development Authority

The Downtown Development Authority (the "DDA") was created to correct and prevent deterioration in the downtown district, encourage historical preservation, and to promote economic growth within the downtown district. The DDA's governing body, which consists of 13 individuals, is selected by the City Council. In addition, the DDA's budget is subject to approval by the City Council. The DDA does not issue its own financial statements.

### Local Development Financing Authority

The Local Development Financing Authority (the "Authority") was created to encourage local economic development to prevent conditions of unemployment and promote economic growth in the community. The Authority's governing body, consisting of 10 individuals, is selected by the City Council. In addition, the Authority's budget is subject to approval by the City Council. The Authority does not issue its own financial statements.

### Accounting and Reporting Principles

The City of Brighton, Michigan follows accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. Accounting and financial reporting pronouncements are promulgated by the Government Accounting Standards Board. The following is a summary of the significant accounting policies used by the City:

#### Report Presentation

Governmental accounting principles require that financial reports include two different perspectives - the government-wide perspective and the fund-based perspective. The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. The government-wide financial statements are presented on the economic resources measurement focus and the full accrual basis of accounting. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The statements also present a schedule reconciling these amounts to the modified accrual-based presentation found in the fund-based statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenue includes: (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Taxes and other items not properly included among program revenue are reported instead as general revenue.

For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges between the City's water and sewer function and various other functions of the City. Eliminations of these charges would distort the direct costs and program revenue reported for the various functions concerned.

### June 30, 2017

## Note 1 - Significant Accounting Policies (Continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### Basis of Accounting

The governmental funds use the current financial resources measurement focus and the modified accrual basis of accounting. This basis of accounting is intended to better demonstrate accountability for how the government has spent its resources.

Expenditures are reported when the goods are received or the services are rendered. Capital outlays are reported as expenditures (rather than as capital assets) because they reduce the ability to spend resources in the future; conversely, employee benefit costs that will be funded in the future (such as pension and retiree healthcare-related costs or sick and vacation pay) are not counted until they come due for payment. In addition, debt service expenditures, claims, and judgments are recorded only when payment is due.

Revenue is not recognized until it is collected, or collected soon enough after the end of the year that it is available to pay for obligations outstanding at the end of the year. For this purpose, the City considers amounts collected within 60 days of year end to be available for recognition. The following major revenue sources meet the availability criterion: state-shared revenue, state gas and weight tax revenue, district court fines, and interest associated with the current fiscal period. Conversely, certain property taxes and special assessments will be collected after the period of availability; receivables have been recorded for these, along with deferred inflows of resources.

Proprietary funds and fiduciary funds use the economic resources measurement focus and the full accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred regardless of the timing of related cash flows.

### Fund Accounting

The City accounts for its various activities in several different funds in order to demonstrate accountability for how we have spent certain resources; separate funds allow us to show the particular expenditures for which specific revenue was used. The various funds are aggregated into three broad fund types:

#### Governmental Funds

Governmental funds include all activities that provide general governmental services that are not business-type activities. This includes the General Fund, special revenue funds, debt service funds, capital project funds, and permanent funds. The City reports the following funds as "major" governmental funds:

- The General Fund is the primary operating fund because it accounts for all financial resources used to provide government services other than those specifically assigned to another fund.
- The Major Streets Fund is used to account for the resources of state gas and weight tax revenue that are restricted for use on major streets. The funds are operated under the provisions of Michigan's Act 51 of the Public Acts of 1951, as amended.

### **Proprietary Funds**

Proprietary funds include enterprise funds (which provide goods or services to users in exchange for charges or fees). The City reports the following fund as a "major" enterprise fund:

• The Utility Fund accounts for the results of operations that provide a service to citizens that is financed primarily by a user charge for the provision of that service.

June 30, 2017

## Note 1 - Significant Accounting Policies (Continued)

### Fiduciary Funds

Fiduciary funds include amounts held in a fiduciary capacity for others. These amounts will not be used to operate our government's programs. Activities that are reported as fiduciary include the following:

 The Agency Fund accounts for assets held by the City in a trustee capacity or as an agent for individuals, organizations, other governments, or other funds. The Agency Fund is custodial in nature (assets equal liabilities) and does not involve the measurement of results of operations. The fund accounts primarily for tax collections received and remitted to other units of government.

### Interfund Activity

During the course of operations, the City has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Furthermore, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included in business-type activities are eliminated so that only the net amount is included in business-type activities are eliminated so that only the net amount is included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

#### Specific Balances and Transactions

#### Cash, Cash Equivalents, and Investments

Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with a maturity of one year or less when acquired. Investments are stated at fair value. Pooled investment income from various funds is generally allocated to each fund using a weighted average method.

#### Inventories and Prepaid Items

Inventories are valued at cost, on a first-in, first-out basis. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements using the consumption method.

#### Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

Interest incurred during the construction of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

### June 30, 2017

## Note 1 - Significant Accounting Policies (Continued)

Infrastructure, buildings, equipment, and vehicles are depreciated using the straight-line method over the following useful lives:

	Depreciable Life - Years
Roads and sidewalks	15-20
Water and sewer transmission lines	40-50
Retention/Equalization basin	40-50
Building/Treatment facilities	40-50
Building and building improvements	40-50
Machinery and equipment	3-15
Equipment and other	3-15
Other tools and equipment	3-7

### Long-term Obligations

In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund-type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method; bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed at the time they are incurred. In the fund financial statements, governmental fund types recognize bond issuances as an "other financing source," as well as bond premiums and discounts. The General Fund, the Utilities Fund, and debt service funds are generally used to liquidate long-term debt.

### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position and/or balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. The City has two items that qualify for reporting in this category. They are the deferred charges on refunding and the deferred outflows of resources related to the defined benefit pension plan. A deferred charge on refunding is reported in the government-wide financial statements and the Utility Fund. The deferred outflows of resources result from four transactions: contributions to the defined benefit pension plan subsequent to the plan's year end through the City's fiscal year end, the variance between the plan's actual investment earnings compared to the plan's assumed investment earnings, the variance between projected and actual experience, and changes in assumptions related to economic and demographic factors.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. The City has one item that qualifies for reporting in this category, which is the deferred inflows of resources related to unavailable revenue. Unavailable revenue is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenue from two sources: property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

### Net Position Flow Assumption

The City will sometimes fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

June 30, 2017

## Note 1 - Significant Accounting Policies (Continued)

### Fund Balance Flow Assumptions

The City will sometimes fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Furthermore, when the components of unrestricted fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

### Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The City itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the City's highest level of decision-making authority. The City Council is the highest level of decision-making authority for the City that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as committed. The City has by resolution authorized the finance director to assign fund balance. The City Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

#### Property Tax Revenue

Property taxes are levied on each July 1 and become an enforceable lien at that time; the tax is based on the taxable valuation of property as of the preceding December 31. The property taxes become a lien on July 1 and are due on August 15 with the final collection date of February 28. Taxes are considered delinquent on March 1 of the following year, at which time penalties and interest are assessed.

The City's 2016 property tax revenue was levied and collectible on July 1, 2016 and is recognized as revenue in the year ended June 30, 2017 when the proceeds of the levy are budgeted and available for the financing of operations.

The 2016 taxable valuation of the City totaled \$426.4 million (a portion of which is captured by the LDFA and DDA), on which taxes levied consisted of 15.2734 mills for operating purposes, 0.38 mills for public safety, and 0.1169 mills for economic development as allowed by PA 359 of 1925. This resulted in approximately \$6.3 million for operating purposes (a portion of which is captured by the LDFA and DDA), approximately \$156,000 for public safety, and puppoximately \$48,000 for economic development. These amounts (less what is captured in the LDFA and DDA) are recognized in the respective General and Public Safety/Law Enforcement Fund financial statements as tax revenue (net of delinquent taxes and other fees).

June 30, 2017

## Note 1 - Significant Accounting Policies (Continued)

### <u>Pension</u>

The City offers a defined benefit pension plan to its employees. The City records a net pension liability for the difference between the total pension liability calculated by the actuary and the pension plan's fiduciary net position. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plan and additions to/deductions from the pension plan's fiduciary net position have been determined on the same basis as they are reported by the pension plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### Other Postemployment Benefit Costs

The City offers retiree healthcare benefits to retirees. The City receives an actuarial valuation to compute the annual required contribution (ARC) necessary to fund the obligation over the remaining amortization period. In the governmental funds, OPEB costs are recognized as contributions are made. For the government-wide statements and proprietary funds, the City reports the full accrual cost equal to the current year required contribution adjusted for interest and "adjustment to the ARC" on the beginning of year underpaid amount, if any.

### Compensated Absences (Vacation and Sick Leave)

It is the City's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. Sick pay is accrued for the estimated amount that the City will pay upon employment termination; vacation pay is accrued when incurred. Both of these are reported in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only for employee terminations as of year end. Generally, the funds that report each employee's compensation (the General Fund and Utilities Fund, primarily) are used to liquidate the obligations.

#### **Proprietary Funds Operating Classification**

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the Utilities Fund is charges to customers for sales and services. The Utilities Fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for the fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.

#### June 30, 2017

## Note 1 - Significant Accounting Policies (Continued)

#### **Upcoming Accounting Pronouncements**

In June 2015, the GASB issued Statement No. 75, Accounting and Financial Reporting for *Postemployment Benefits Other than Pensions*, which addresses reporting by governments that provide postemployment benefits other than pensions (OPEB) to their employees and for governments that finance OPEB for employees of other governments. This OPEB standard will require the City to recognize on the face of the financial statements its net OPEB liability related to the retiree healthcare benefits provided by the City. The statement also enhances accountability and transparency through revised note disclosures and required supplemental information (RSI). The City is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the City's financial statements for the year ending June 30, 2018.

In January 2017, the Governmental Accounting Standards Board issued Statement No. 84, *Fiduciary Activities*. This statement establishes criteria for identifying fiduciary activities of all state and local governments. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. The City is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the City's financial statements for the year ending June 30, 2020.

## Note 2 - Stewardship, Compliance, and Accountability

#### Excess of Expenditures Over Appropriations in Budgeted Funds

The City did not have significant expenditure budget variances.

### Construction Code Fees

The City oversees building construction, in accordance with the State's Construction Code Act, including inspection of building construction and renovation to ensure compliance with the building codes. The City charges fees for these services. The law requires that collection of these fees be used only for construction code costs, including an allocation of estimated overhead costs. A summary of the current year activity and the cumulative shortfall generated since January 1, 2000 is as follows:

Shortfall at July 1, 2016 Current year permit revenue			\$ (1,334,785) 252,696
Related expenses: Direct costs	\$	(199,153)	
Estimated indirect costs	Ψ	(133,133) (14,936)	 (214,089)
Current year surplus			 466,785
Cumulative shortfall June 30, 2017			\$ (868,000)

## **Note 3 - Deposits and Investments**

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The law also allows investments outside the State of Michigan when fully insured. The local unit is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

### June 30, 2017

## Note 3 - Deposits and Investments (Continued)

The City has designated 10 banks for the deposit of its funds. The investment policy adopted by the City Council in accordance with Public Act 196 of 1997 has authorized investment in bonds and securities of the United States government and bank accounts and CDs, but not the remainder of state statutory authority as listed above.

The City's cash and investments are subject to custodial credit risk, which is examined in more detail below:

#### Custodial Credit Risk of Bank Deposits

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. At year end, the City had \$3,973,912 of bank deposits (certificates of deposit and checking and savings accounts) that were uninsured and uncollateralized. The total amount of bank deposits (certificates of deposit and checking and savings accounts) insured at year end was \$3,297,290. The City believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all deposits. As a result, the City evaluates each financial institution with which it deposits funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

The component units do not have a deposit policy for custodial credit risk. The total amount of bank deposits (certificates of deposit and checking and savings accounts) that were insured and collateralized at year end was \$269,833. The component units evaluate each financial institution with which they deposit funds and assess the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

## **Note 4 - Fair Value Measurements**

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy.

In instances whereby inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The City's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

The City's investments meet the criteria to be valued at cost.

## Notes to Financial Statements

## June 30, 2017

## Note 5 - Capital Assets

Capital asset activity of the City's governmental and business-type activities was as follows:

### **Governmental Activities**

	Balance July 1, 2016	Reclassifications	Additions	Disposals and Adjustments	Balance June 30, 2017
Capital assets not being depreciated: Land Construction in progress	\$ 13,530,821 <u>655,590</u>	\$	\$	\$	\$ 13,530,821 1,244,094
Subtotal	14,186,411	(642,999)	1,231,503	-	14,774,915
Capital assets being depreciated: Roads and sidewalks Building and building	27,594,504	642,999	136,002	-	28,373,505
improvements Machinery and equipment	6,892,776 3,066,146	-	5,395 181,890	(2,110) (148,786)	6,896,061 3,099,250
Subtotal	37,553,426	642,999	323,287	(150,896)	38,368,816
Accumulated depreciation: Roads and sidewalks Building and building	20,038,460	-	1,102,325	-	21,140,785
improvements Machinery and equipment	3,195,034 2,553,684		183,405 179,236	(91) (143,653)	3,378,348 2,589,267
Subtotal	25,787,178	-	1,464,966	(143,744)	27,108,400
Net capital assets being depreciated	11,766,248	642,999	(1,141,679)	(7,152)	11,260,416
Net capital assets	\$ 25,952,659	\$	\$ 89,824	\$ (7,152)	\$ 26,035,331

## **Business-type Activities**

	Balance July 1, 2016 Additions		Disposals and Adjustments		Jı	Balance une 30, 2017	
Capital assets not being depreciated: Land Construction in progress	\$	157,362 41,035	\$ - 463,128	\$	-	\$	157,362 504,163
Subtotal		198,397	463,128		-		661,525
Capital assets being depreciated: Water and sewer transmission lines Retention/Equalization basin Building and building improvements Machinery and equipment		26,258,093 4,126,587 30,150,119 1,301,500	 337,667 - 7,130 33,434		- (189,000) (796) (60,106)		26,595,760 3,937,587 30,156,453 1,274,828
Subtotal		61,836,299	378,231		(249,902)		61,964,628
Accumulated depreciation: Water and sewer transmission lines Retention/Equalization basin Building and building improvements Machinery and equipment		12,607,263 1,447,355 16,515,805 1,085,720	 622,189 105,119 741,034 74,295		- (189,000) (346) (60,106)		13,229,452 1,363,474 17,256,493 1,099,909
Subtotal		31,656,143	1,542,637		(249,452)		32,949,328
Net capital assets being depreciated		30,180,156	 (1,164,406)		(450)		29,015,300
Net capital assets	\$	30,378,553	\$ (701,278)	\$	(450)	\$	29,676,825

## Notes to Financial Statements

## June 30, 2017

## Note 5 - Capital Assets (Continued)

Capital asset activity for the City's component units for the year ended June 30, 2017 was as follows:

## Component Unit

	Balance July 1, 2016		 Additions	Balance June 30, 2017		
Capital assets not being depreciated - Land	\$	2,043,198	\$ -	\$	2,043,198	
Capital assets being depreciated: Building and land improvements Equipment and other		5,738,119 1,642,039	 -		5,738,119 1,642,039	
Subtotal		7,380,158	-		7,380,158	
Accumulated depreciation: Building and building improvements Equipment and other		2,847,916 1,380,862	 280,243 34,569		3,128,159 1,415,431	
Subtotal		4,228,778	 314,812		4,543,590	
Net capital assets being depreciated		3,151,380	 (314,812)		2,836,568	
Net capital assets	\$	5,194,578	\$ (314,812)	\$	4,879,766	

Depreciation expense was charged to programs of the primary government as follows:

Governmental activities: General government Public safety Public works Economic development	\$ 37,817 130,829 1,295,242 1,078
Total governmental activities	\$ 1,464,966
Business-type activities - Water and sewer	\$ 1,542,637
Component unit activities - Downtown Development Authority	\$ 314,812

### **Construction Commitments**

The City has active construction projects at year end. The projects include the Waste Water Treatment Plant and Grand River Avenue construction projects. At year end, the City's commitments with contractors are as follows:

	Spe	ent to Date	Remaining Commitment		
Waste Water Treatment Plant Grand River Avenue	\$	367,205 171,457	\$	228,958 19,571	
Total	\$	538,662	\$	248,529	

## Notes to Financial Statements

## June 30, 2017

## Note 6 - Interfund Receivables, Payables, and Transfers

Interfund transfers reported in the fund financial statements are comprised of the following:

Paying Fund (Transfer Out)	Receiving Fund (Transfer In)	 Amount	
General Fund	Capital Improvement Fund Street Non-voted Debt Fund Major Streets Fund	\$ 330,440 399,543 353,755	
	Total General Fund	1,083,738	
Major Streets Fund	Local Streets Fund	 55,863	
	Total	\$ 1,139,601	

The transfers from the General Fund to the Capital Improvement Fund, Street Non-voted Debt Fund, and the Major Streets Fund, as well as transfers from the Major Streets Fund to the Local Streets Fund, represent the use of resources to finance those programs.

## Note 7 - Long-term Debt

Long-term debt activity for the year ended June 30, 2017 can be summarized as follows:

#### **Governmental Activities**

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds and contracts payable: General obligations Special assessment bonds	\$    5,328,404 1,315,000	\$	\$ (441,643) \$ (210,000)	4,886,761 1,105,000	\$    448,111 215,000
Total principal outstanding	6,643,404	-	(651,643)	5,991,761	663,111
Unamortized bond premiums	250,909		(22,810)	228,099	22,810
Total bonds and contracts payable	6,894,313	-	(674,453)	6,219,860	685,921
Compensated absences	692,341	292,970	(358,870)	626,441	250,576
Total governmental activities long-term debt	\$ 7,586,654	\$ 292,970	\$ (1,033,323)	6,846,301	\$ 936,497
Business-type Activities					
	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds payable: General obligations Unamortized bond premiums	\$ 6,182,262 117,750	\$	\$ (884,270) \$ (21,865)	5,297,992 95,885	\$    950,870 21,865
Total bonds payable	6,300,012	-	(906,135)	5,393,877	972,735
Compensated absences	132,858	76,930	(66,718)	143,070	57,228
Total business-type activities long-term debt	\$ 6,432,870	\$ 76,930	<u>\$ (972,853)</u> <u></u>	5,536,947	\$ 1,029,963

### June 30, 2017

## Note 7 - Long-term Debt (Continued)

#### **Component Unit**

	eginning Balance	A	dditions	R	eductions	Ending Balance	ue Within Ine Year
Bonds and notes payable	\$ 951,548	\$	230,000	\$	(110,584) \$	1,070,964	\$ 42,702

#### **General Obligation Bonds and Contracts**

The City issues general obligation bonds to provide for the acquisition and construction of major capital facilities. General obligations have been issued for both governmental and business-type activities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. County contractual agreements and installment purchase agreements are also general obligations of the City. General obligations outstanding at June 30, 2017 are as follows:

Description	Description Year Issued Inte		Maturing	C	Outstanding
Governmental Activities					
Limited Tax Capital Improvement Bonds Limited Tax Refunding Bonds Installment Loan - Equipment	2008 2013 2013	4.00% - 5.00% 3.00% NA	October 2031 October 2026 October 2017	\$	1,189,250 3,693,900 3,611
	2013	INA.			
Total governmental activities				\$	4,886,761
Business-type Activities					
Limited Tax Capital Improvement Bonds Limited Tax Capital Improvement	2007	4.00% - 5.00%	October 2031	\$	585,750
Bonds Limited Tax Refunding Bonds	2010 2013	4.75% 5.75% 3.00%	October 2030 October 2026		540,000 241,100
2013 County Refunding Bonds - Limited Tax 2012 Michigan Municipal Bond	2013	1.25%	September 2021		365,000
Authority - Wastewater, Plant Expansion Refunding Bonds 2004 Drinking Watyer Revolving	2012	3.00%	November 2020		2,790,000
Funds Installment Loan - Equipment	2004 N/A	2.125% 2.50%	October 2023 December 2022	_	599,294 176,848
Total business-type activities				\$	5,297,992
Component Units					
2004 Local Development Bonds General Obligation Limited Tax	2002	5.00% - 5.45%	October 2023	\$	275,000
Downtown Development Authority Land Contract Payable	2011	5.25%	September 2021		251,864
Downtown Development Authority Land Contract Payable	2015	6.00%	April 2025		314,100
Downtown Development Authority Land Contract Payable	2017	4.00%	May 2024		230,000
Total component units				\$	1,070,964

#### Special Assessment Bonds

Special assessment bonds provide for capital improvements that benefit specific properties and will be repaid from amounts levied against those properties benefited from the construction. In the event that a deficiency exists because of unpaid or delinquent special assessments at the time a debt service payment is due, the City is obligated to provide resources to cover the deficiency until other resources (such as tax sale proceeds or a reassessment of the City) are received.

### June 30, 2017

## Note 7 - Long-term Debt (Continued)

Purpose	Year Issued	Interest Rates	Maturing	<u> </u>	Outstanding
Governmental Activities Limited Tax, Challis Road and Cross Street Improvements	2002	4.70% - 5.00%	October 2021	\$	1.000.000
Limited Tax, Orndorf Drive Road Improvements	2002	5.00% - 5.50%	October 2023	Ψ	105,000
Total governmental activities				\$	1,105,000

### Other Long-term Liabilities

Compensated absences attributable to the governmental activities will be liquidated primarily by the General Fund and Utility Fund.

#### Debt Service Requirements to Maturity

Annual debt service requirements to maturity for the above bonds and note obligations (excluding compensated absences and premiums) are as follows:

	 Governmental Activities				_	Business-type Activities				 Component Unit Activities						
Years Ending December 31	 Principal		Interest		Total	_	Principal		Interest		Total	 Principal		Interest		Total
2018 2019 2020 2021 2022 2023-2027 Thereafter	\$ 663,111 727,000 677,000 649,500 672,000 2,117,400 485,750	\$	202,791 176,850 151,145 126,474 101,698 263,630 53,416	\$	865,902 903,850 828,145 775,974 773,698 2,381,030 539,166	\$	950,870 978,370 1,003,370 1,030,870 213,367 681,895 439,250	\$	153,079 125,622 97,593 68,680 50,800 167,590 49,309	\$	1,103,949 1,103,992 1,100,963 1,099,550 264,167 849,485 488,559	\$ 42,702 43,424 44,214 266,524 40,000 634,100	\$	64,105 61,572 58,953 39,391 34,001 75,432	\$	106,807 104,996 103,167 305,915 74,001 709,532
Total	\$ 5,991,761	\$	1,076,004	\$	7,067,765	\$	5,297,992	\$	712,673	\$	6,010,665	\$ 1,070,964	\$	333,454	\$	1,404,418

## Note 8 - Risk Management

The City is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation) as well as medical benefits provided to employees. The City has purchased commercial insurance for health and disability claims and participates in the Michigan Municipal League risk pool for claims relating to general liability, property, and workers' compensation. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The Michigan Municipal League risk pool program operates as a common risk-sharing management program for local units of government in Michigan; member premiums are used to purchase commercial excess insurance coverage and to pay member claims in excess of deductible amounts.

## Note 9 - Pension Plan

#### **Plan Description**

The City of Brighton, Michigan participates in an agent multiple-employer defined benefit pension plan administered by the Municipal Employees' Retirement System of Michigan (MERS) that covers all full-time employees of the City. MERS was established as a statewide public employee pension plan by the Michigan Legislature under PA 135 of 1945 and is administered by a nine-member retirement board. MERS issues a publicly available financial report, which includes the financial statements and required supplemental information of this defined benefit plan. This report can be obtained at www.mersofmich.com or in writing to MERS at 1134 Municipal Way, Lansing, Michigan 48917.

June 30, 2017

## Note 9 - Pension Plan (Continued)

#### **Benefits Provided**

The plan provides retirement, disability, and death benefits to plan members and beneficiaries. PA 427 of 1984, as amended, established and amends the benefit provisions of the participants in MERS.

The MERS plan covers full-time employees at the City, with the exception of the City Manager.

Retirement benefits for general employees are calculated as 2.25 percent of the employee's final five-year average salary times the employee's years of service. Normal retirement age is 60 with an early retirement option with 25 years of service (unreduced) or 55 with 15 years of service (reduced). Vesting period is 10 years. Employees are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits but are payable immediately without an actuarial reduction. A nonduty death benefit is payable after 10 years of service may withdraw his or her contributions, plus any accumulated interest. Future retirees are eligible for a cost of living adjustment of 2.50 percent annually, noncompounding.

Retirement benefits for police/fire employees are calculated as 2.50 percent of the employee's final fiveyear average salary times the employee's years of service. Normal retirement age is 60 with early retirement at 50 with 25 years of service (unreduced) or 55 with 15 years of service (reduced). Vesting period is 10 years. Employees are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits but are payable immediately without an actuarial reduction. A nonduty death benefit is payable after 10 years of service. A duty death benefit is payable upon hire equal to a minimum of 25 percent of the employee's final average compensation. An employee who leaves service may withdraw his or her contributions, plus any accumulated interest.

Retirement benefits for DPW Local 2014 (closed to new hires) employees are calculated as 2.00 percent of the employee's final five-year average salary times the employee's years of service. Normal retirement age is 60 with early retirement at 55 with 20 years of service (unreduced) and 55 with 15 years of service (reduced) or 50 with 25 years of service (reduced). Vesting period is 10 years. Employees are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits but are payable immediately without an actuarial reduction. A nonduty death benefit is payable after 10 years of service. A duty death benefit is payable upon hire equal to a minimum of 25 percent of the employee's final average compensation. An employee who leaves service may withdraw his or her contributions, plus any accumulated interest.

Retirement benefits for clerical union employees are calculated as 2.00 percent of the employee's final five-year average salary times the employee's years of service. Normal retirement age is 60 with early retirement at 55 with 15 years of service (reduced) or 50 with 25 years of service (reduced). Vesting period is 10 years. Employees are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits but are payable immediately without an actuarial reduction. A nonduty death benefit is payable after 10 years of service. A duty death benefit is payable upon hire equal to a minimum of 25 percent of the employee's final average compensation. An employee who leaves service may withdraw his or her contributions, plus any accumulated interest.

### June 30, 2017

## Note 9 - Pension Plan (Continued)

Retirement benefits for DPW Local 214 (new hire) employees are calculated as 2.00 percent of the employee's final five-year average salary times the employee's years of service. Normal retirement age is 60 with early retirement at 55 with 25 years of service (unreduced), 55 with 15 years of service (reduced), or 50 with 25 years of service (reduced). Vesting period is 10 years. Employees are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits but are payable immediately without an actuarial reduction. A nonduty death benefit is payable after 10 years of service. A duty death benefit is payable upon hire equal to a minimum of 25 percent of the employee's final average compensation. An employee who leaves service may withdraw his or her contributions, plus any accumulated interest.

Retirement benefits for general nonunion administrative employees (hired after July 1, 2014) are calculated as 2.25 percent of the employee's final five-year average salary times the employee's years of service. Normal retirement age is 60 with early retirement at 55 with 25 years of service (unreduced), 55 with 15 years of service (reduced), or 50 with 25 years of service (reduced). Vesting period is 10 years. Employees are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits but are payable immediately without an actuarial reduction. A nonduty death benefit is payable after 10 years of service. A duty death benefit is payable upon hire equal to a minimum of 25 percent of the employee's final average compensation. An employee who leaves service may withdraw his or her contributions, plus any accumulated interest.

Benefit terms provide for annual cost of living adjustments to current retirees of all groups except for the general nonunion group hired after July 1, 2014. The annual adjustments are 2.5 percent, noncompounding.

Benefit terms are generally established and amended by authority of the City Council, generally after negotiations of these terms with the affected unions. Police and fire employees benefit terms may be subject to binding arbitration in certain circumstances.

#### Employees Covered by Benefit Terms

At the December 31, 2016 measurement date, the following members were covered by the benefit terms:

Inactive plan members or beneficiaries currently receiving benefits	39
Inactive plan members entitled to but not yet receiving benefits	11
Active plan members	51
Total employees covered by the plan	101

#### Contributions

State law requires public employers to make pension contributions in accordance with an actuarial valuation. MERS hires an independent actuary for this purpose and annually contributes the amount determined to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City's required contribution is determined after consideration of the required contribution rate of employees. For the year ended June 30, 2017, the average active employee contribution rate was 5.0 percent of annual pay and the City's average contribution rate was 15.2 percent of annual payroll for the various employee groups.

### June 30, 2017

Deferred

## Note 9 - Pension Plan (Continued)

#### Net Pension Liability

The City has chosen to use the December 31 measurement date as its measurement date for the net pension liability. The June 30, 2017 fiscal year end reported net pension liability was determined using a measure of the total pension liability and the pension net position as of the December 31, 2016 measurement date. The December 31, 2016 measurement date total pension liability was determined by an actuarial valuation performed as of that date.

Changes in the net pension liability during the measurement year were as follows:

	Increase (Decrease)					
Changes in Net Pension Liability		otal Pension Liability	Plan Net Position	Net Pension		
Changes in Net Pension Liability		Liability	FUSILION	Liability		
Balance at December 31, 2015	\$	20,945,335	5 12,141,875 \$	8,803,460		
Changes for the year:						
Service cost		407,326	-	407,326		
Interest		1,653,911	-	1,653,911		
Differences between expected and actual						
experience		103,238	-	103,238		
Contributions - Employer		-	584,909	(584,909)		
Contributions - Employee		-	180,773	(180,773)		
Net investment income		-	1,390,411	(1,390,411)		
Benefit payments, including refunds		(950,236)	(950,236)	-		
Administrative expenses		-	(27,479)	27,479		
Net changes		1,214,239	1,178,378	35,861		
Balance at December 31, 2016	\$	22,159,574	<u> </u>	8,839,321		

## Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2017, the City recognized pension expense of \$1,386,461, of which \$1,113,093 is related to governmental activities and \$273,368 is related to business-type activities.

At June 30, 2017, the City reported deferred outflows of resources related to pensions from the following sources:

	C	Deferred Outflows of Resources
Difference between expected and actual experience Changes in assumptions Net difference between projected and actual earnings on pension plan investments Employer contributions to the plan subsequent to the measurement date	\$	128,318 555,677 440,909 293,345
Total	\$	1,418,249

## Notes to Financial Statements

### June 30, 2017

## Note 9 - Pension Plan (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (note that employer contributions subsequent to the measurement date will reduce the net pension liability and therefore will not be included in future pension expense):

	Years Ending June 30	Amount					
_	2018 2019 2020 2021	\$	411,298 411,298 373,185 (70,877)				

### Actuarial Assumptions

The total pension liability in the December 31, 2016 actuarial valuation was determined using an inflation assumption of 2.50 percent; assumed salary increases (including inflation) of 3.75 percent; an investment rate of return (net of investment expenses) of 7.75 percent; and using the RP-2014 mortality tables. These assumptions were applied to all periods included in the measurement and are based on an experience study conducted for the period 2009-2013.

#### Discount Rate

The discount rate used to measure the total pension liability was 8.00 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that city contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate.

Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Investment Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return as of the December 31, 2016 measurement date for each major asset class included in the pension plan's target asset allocation, as disclosed in the investment note, are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Global equity	58.00 %	8.50 %
Global fixed income	20.00	5.70
Real assets	12.00	7.70
Diversifying strategies	10.00	10.00

The preceding target allocation was amended as of January 1, 2017 to reduce the previous allocation to global equity and global fixed income and to increase the allocation of real assets and diversifying strategies. The target allocation as of January 1, 2017 will be 55.5 percent global equity, 18.5 percent global fixed income, 13.5 percent real assets, and 12.5 percent diversifying strategies.

### June 30, 2017

## Note 9 - Pension Plan (Continued)

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the City, calculated using the discount rate of 8.00 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (7.00 percent) or 1 percentage point higher (9.00 percent) than the current rate:

		1 Percent Decrease (7.00%)		ent Discount ite (8.00%)	1 Percent Increase (9.00%)	
Net pension liability of the City	\$	11,666,565	\$	8,839,321	\$ 6,472,258	

#### Pension Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in the separately issued financial report found at www.mersofmich.com. The plan's fiduciary net position has been determined on the same basis used by the plan. The plan uses the economic resources measurement focus and the full-accrual basis of accounting. Investments are stated at fair value. Contribution revenue is recorded as contributions are due, pursuant to legal requirements. Benefit payments and refunds of employee contributions are recognized as expense when due and payable in accordance with the benefit terms.

## Note 10 - Other Postemployment Benefits

#### Plan Description

The City provides retiree healthcare benefits to eligible employees and their spouses. The City provides postemployment health benefits to all full-time employees upon retirement in accordance with City policy. Currently, the plan has 64 members (including employees in active service, terminated employees not yet receiving benefits, and retired employees and beneficiaries currently receiving benefits). The City includes pre-Medicare retirees and their dependents in its insured healthcare plan, with no contribution required by the participant. The City purchases Medicare supplemental insurance for retirees eligible for Medicare. This is an agent multiple-employer plan administered by the Municipal Employees' Retirement System of Michigan (MERS of Michigan). MERS issues a publicly available financial report which includes an other postemployment benefits fund. This report can be obtained at www.mersofmichigan.com or in writing to MERS at 1134 Municipal Way, Lansing, Michigan 48917.

### **Funding Policy**

Both the clerical and the DPS collective bargaining agreements require the City to pay or contribute toward the premium costs for continuation of health insurance for retirees with 15 or more years of service. With 15 years of service, the City will pay 60 percent of the premium costs for coverage of the retiree. For each year of service in excess of 15 years, the City's contribution shall increase by 4 percent of the total premium, to a maximum contribution by the City of 100 percent at 25 or more years of service. The retiree shall be responsible to pay his or her share of any health insurance premium to the City before the premium is due. The City shall not be responsible or obligated to pay any premium if the retiree has not paid his or her contribution by the date it is due. The City will only pay or contribute toward premium costs for supplemental healthcare coverages for retirees and their spouses who are eligible for Medicare Part B coverage.

The City has no obligation to make contributions in advance of when the insurance premiums are due for payment (in other words, this may be financed on a "pay-as-you-go" basis). For the fiscal year ended June 30, 2017, the City made payments for postemployment health benefit premiums totaling approximately \$345,000, of which approximately \$287,000 was paid from the governmental funds and approximately \$58,000 was paid from the Utility Fund.

#### June 30, 2017

## Note 10 - Other Postemployment Benefits (Continued)

#### **Funding Progress**

For the year ended June 30, 2017, the City's annual other postemployment benefit (OPEB) cost is calculated based on the annual required contribution of the employer (ARC) as determined through an actuarial valuation as of June 30, 2016. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. This valuation's computed contribution and actual funding are summarized as follows:

Annual required contribution (recommended) Interest on the prior year's net OPEB obligation Less adjustment to the annual required contribution	\$ 951,817 210,997 (154,136 <u>)</u>
Annual OPEB cost	1,008,678
Amounts contributed: Payment of current premiums Advance funding	 (345,171) (78,180)
Increase in net OPEB obligation	585,327
OPEB obligation - Beginning of year	 3,246,078
OPEB obligation - End of year*	\$ 3,831,405

\* Included in the net OPEB obligation is \$3,465,406 related to governmental activities and \$365,999 related to business-type activities. Typically, the General Fund or the Utility Fund, based on whichever fund an employee is assigned and to which the employee's healthcare costs are charged, will be the fund to liquidate the net OPEB obligation.

The annual OPEB cost data for the current and two preceding years were as follows:

-	Fiscal Year	Actuarial	Annual	Percentage	Net OPEB
	Ended	Valuation Date	OPEB Costs	Contributed	Obligation
	June 30, 2015	June 30, 2014	\$    753,321	56.00 %	\$ 3,029,751
	June 30, 2016	June 30, 2016	636,501	66.00	3,246,078
	June 30, 2017	June 30, 2016	1,008,678	42.00	3,831,405

The funding progress of the plan is as follows:

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (Percent) (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll
June 30, 2012 June 30, 2014 June 30, 2016	\$ 598,465 1,001,825 1,311,527	7,312,117	\$ 7,970,540 6,310,292 12,193,676		3,495,889 3,821,461 2,292,063	228.00 % 165.13 532.00

June 30, 2017

## Note 10 - Other Postemployment Benefits (Continued)

### Actuarial Methods and Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented above, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets consistent with the long-term perspective of the calculations.

In the June 30, 2016 actuarial valuation, the individual entry age actuarial cost method was used. The actuarial assumptions included a 6.5 percent investment rate of return and an annual healthcare cost trend rate of 8.0 percent initially, reduced by decrements to an ultimate rate of 5.0 percent after seven years. Both rates included a 3.5 percent inflation assumption. The value of assets was determined based on the fair market value of such assets. The UAAL is being amortized using a percent of payroll method on an open basis over a period of 30 years.

## Note 11 - Tax Abatements

The City receives reduced property tax revenue as a result of Industrial Facilities Tax exemptions (PA 198 of 1974). Industrial facility exemptions are intended to promote construction of new industrial facilities or to rehabilitate historical facilities. Under the program, the City grants reductions of 50 percent of the property tax bill for new property (or it can freeze taxable values for rehabilitation properties) for up to 10 years.

For the fiscal year ended June 30, 2017, the City abated \$62,900 of taxes under this program. The DDA and LDFA abated \$53,273 of taxes under this program. There are no provisions to recapture taxes; however, the abatement may be eliminated if taxes are not paid timely.

There are no significant abatements made by other governments that reduce the City's tax revenue.

# Required Supplemental Information

## Required Supplemental Information Budgetary Comparison Schedule - General Fund

	Original Budget	Amended Budget	Actual	Variance with Amended Budget
Revenue				
Property taxes	\$ 5,736,602 \$	5,736,602 \$	5,721,243	\$ (15,359)
State-shared revenue and grants:	· - , , · ·	-,, ,	-, , -	· ( - ) )
Federal grants	5,000	5,000	15,181	10,181
State sources	626,000	651,458	666,436	14,978
Charges for services	696,377	706,277	708,955	2,678
Fines, forfeitures, and penalties	273,365	273,365	276,130	2,765
Licenses and permits	362,000	437,500	454,423	16,923
Unrestricted investment interest	32,300	32,300	42,121	9,821
Other revenue	169,750	98,400	75,107	(23,293)
Total revenue	7,901,394	7,940,902	7,959,596	18,694
Expenditures				
Current services:				
General government:				
City council	24,040	27,040	26,289	751
City manager	176,416	189,816	189,783	33
Information systems	96,634	96,634	96,012	622
Finance	594,785	594,785	559,928	34,857
City clerk	129,493	164,493	163,686	807
Legal services	211,246	200,946	159,472	41,474
Human resources	144,776	144,776	110,090	34,686
Postemployment benefits	170,334	89,827	75,358	14,469
Public safety	2,770,327	2,820,327	2,800,911	19,416
Public works	2,150,206	2,171,706	2,044,558	127,148
Community development	518,797	540,953	402,703	138,250
Total expenditures	6,987,054	7,041,303	6,628,790	412,513
Excess of Revenue Over Expenditures	914,340	899,599	1,330,806	431,207
Other Financing Uses - Transfers out	(913,967)	(1,146,749)	(1,098,238)	48,511
Net Change in Fund Balance	373	(247,150)	232,568	479,718
Fund Balance - Beginning of year	1,812,528	1,812,528	1,812,528	
Fund Balance - End of year	<u>\$ 1,812,901</u> <u>\$</u>	1,565,378 \$	2,045,096	\$ 479,718

## Required Supplemental Information Budgetary Comparison Schedule - Major Special Revenue Fund Major Streets Fund

	Original Budget	Amended Budget	Actual	Variance with Amended Budget
Revenue Special assessments State-shared revenue and grants Licenses and permits Unrestricted investment interest Other revenue	\$ 166,442 \$ 425,681 23,000 58,842	\$ 126,442 415,000 23,000 58,842	\$ 126,675 424,661 29,668 44,862 4,966	\$ 233 9,661 6,668 (13,980) 4,966
Total revenue	673,965	623,284	630,832	7,548
Expenditures Current services: Public works: Streets Stormwater drainage Routine maintenance Winter maintenance Traffic services General administration Debt service Total expenditures	194,855 (43,900) 139,359 138,578 54,457 8,563 270,100 762,012	298,309 33,224 143,667 103,634 34,240 8,563 270,100 891,737	269,661 33,204 119,090 83,285 34,227 7,515 270,100 817,082	28,648 20 24,577 20,349 13 1,048 - 74,655
Excess of Expenditures Over Revenue	(88,047)	(268,453)	(186,250)	82,203
Other Financing Sources (Uses) Transfers in Transfers out	(88,647) 108,605 (50,000)	(208,433) 353,755 (64,182)	(180,230) 353,755 (55,863)	
Total other financing sources	58,605	289,573	297,892	8,319
Net Change in Fund Balance	(29,442)	21,120	111,642	90,522
Fund Balance - Beginning of year	(17,310)	(17,310)	(17,310)	
Fund Balance - End of year	<u>\$ (46,752)</u>	\$ 3,810	\$ 94,332	\$ 90,522

## Required Supplemental Information Schedule of Changes in the Net Pension Liability and Related Ratios

			Last T	en l	Fiscal Years
		2017	 2016		2015
<b>Total Pension Liability</b> Service cost Interest Changes in benefit terms Differences between expected and actual experience Changes in assumptions Benefit payments, including refunds	\$	407,326 1,653,911 - 103,238 - (950,236)	\$ 394,320 1,535,088 (25,056) 76,212 926,128 (742,672)		405,232 1,438,814 - - - (600,570)
Net Change in Total Pension Liability		1,214,239	2,164,020		1,243,476
Total Pension Liability - Beginning of year		20,945,335	 18,781,315		17,537,839
Total Pension Liability - End of year	\$	22,159,574	\$ 20,945,335	\$	18,781,315
Plan Fiduciary Net Position Contributions - Employer Contributions - Member Net investment income Administrative expenses Benefit payments, including refunds	\$	584,909 180,773 1,390,411 (27,479) (950,236)	\$ 583,850 170,541 (199,183) (27,758) (742,672)	-	556,493 133,499 736,585 (27,151) (600,570)
Net Change in Plan Fiduciary Net Position		1,178,378	(215,222)		798,856
Plan Fiduciary Net Position - Beginning of year		12,141,875	 12,357,097		11,558,241
Plan Fiduciary Net Position - End of year	\$	13,320,253	\$ 12,141,875	\$	12,357,097
City's Net Pension Liability - Ending	\$	8,839,321	\$ 8,803,460	\$	6,424,218
Plan Fiduciary Net Position as a Percentage of Total Pension Liability		60.11 %	57.97 %		65.79 %
Covered Employee Payroll	\$	3,791,017	\$ 3,533,771	\$	3,572,072
City's Net Pension Liability as a Percentage of Covered Employee Payroll	I	233.16 %	249.12 %		179.85 %

## Required Supplemental Information Pension System Schedule of City Contributions

## Last Ten Fiscal Years

## Year Ended June 30

		2017		2016	_	2015		2014		2013		2012		2011	_	2010		2009		2008
Actuarially determined contribution Contributions in relation to the	\$	576,133	\$	606,733	\$	731,484	\$	664,441	\$	634,445	\$	588,055	\$	608,252	\$	511,262	\$	499,699	\$	543,068
actuarially determined contribution		576,133		606,733		731,484		664,441		634,445		588,055		608,252	_	511,262		499,699		543,068
Contribution Deficiency	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Covered Employee Payroll	\$	3,791,017	\$	3,533,771	\$	3,572,072	\$	3,361,410	\$	3,391,420	\$	3,248,929	\$	3,389,919	\$	3,654,991	\$	3,688,786	\$	3,637,750
Contributions as a Percentage of Covered Employee Payroll		15.20 %		17.17 %		20.48 %		19.77 %		18.71 %		18.10 %		17.94 %		13.99 %		13.55 %		- %
Notes to Schedule of Contributi	ons																			
Actuarial valuation information rela	ative	to the deter	min	ation of cont	ribu	tions:														
Valuation date				ally determin	ed	contribution	rat	es are calcula	itec	d as of Decer	mbe	er 31, two yea	ars	prior to the e	nd (	of the fiscal y	/ear	in which the	cor	ntributions
Methods and assumptions used to	o de	termine cont	ribu	tion rates:																
Actuarial cost method		Ent	ry a	ge																
Amortization method		Lev	el p	ercentage of	pa	/roll, open														
Remaining amortization period		22 y	/ear	s																
Asset valuation method		10-	yea	smoothed																
Inflation		2.50	) pe	rcent																
Salary increase		3.75	5 pe	rcent																
Investment rate of return		7.7	5 pe	rcent																
Retirement age		Var	ies	depending or	n pl	an adoption														
Mortality								end of RP-201 nile Mortality			uita	nt Mortality T	able	es, with rates	mu	ultiplied by 10	)5 p	ercent; RP-2	014	Employee
Other information		Nor	ne																	

## Required Supplemental Information Retiree Healthcare System Schedule of Funding Progress

## Year Ended June 30

Actuarial Valuation	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (Percent) (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll
June 30, 2012	\$    598,465	7,312,117	\$ 7,970,540	6.98	\$ 3,495,889	228.00
June 30, 2014	1,001,825		6,310,292	13.70	3,821,461	165.13
June 30, 2016	1,311,527		12,193,676	9.71	2,292,063	532.00

## Notes to Required Supplemental Information

#### June 30, 2017

#### **Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund and all special revenue funds. The City's budget is prepared in compliance with the uniform budgeting provisions of Michigan law.

Expenditures are authorized via an annual budget passed by resolution in which the council authorizes the level of funding for city operations. The council adopts an activity-level budget for the General Fund which is considered the maximum authorization to incur liabilities and not a mandate to spend. The council adopts a fund-level budget for all other governmental funds. No obligation shall be incurred against, and no payment shall be made from, any appropriation account that lacks a sufficient balance available to meet the obligation.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders and contracts) outstanding at year end are reported as assignments of fund balances and do not constitute expenditures or liabilities because the goods or services have not been received as of year end; the commitments will be reappropriated and honored during the subsequent year.

#### **Budgetary Process**

The City's annual budget process for the subsequent year begins soon after the audited annual financial report for the prior year is presented to the City Council. After the audit presentation, the City Council holds an annual fall goal-setting retreat, which results in the establishment of the City's goals and objectives for the following year. Soon after the council's annual goal-setting retreat, staff prepare a six-year capital improvement program (CIP), which is reviewed by the planning commission and adopted by the City Council in February. The first year of the adopted six-year CIP is then considered for inclusion in the next year's requested budget document. In January of each year, staff begin developing the operating budget for the next year. In March of each year, the city manager presents to the City Council the manager's recommended budget, makes changes at their discretion, holds a public hearing, and ultimately adopts the city budget for the fiscal year, which begins the next July 1. The governmental funds that have legally adopted annual budgets are the General Fund, the Major Streets Fund, the Local Streets Fund, the Capital Improvement Fund, the Principal Shopping District Fund, the Arts and Cultural Commission Fund, the Street Non-voted Debt Fund, and the Building Authority Fund.

In accordance with Governmental Accounting Standards Board Statement No. 54, the Imagination Station Reserve Fund, Principal Shopping District Fund, and Arts and Cultural Commission Fund are presented within the General Fund for financial reporting purposes but are not budgeted in that manner

The amounts on the budgetary comparison schedules for the Major Streets Fund will vary from the amounts on the fund-based statement of changes in fund balance due to the City budgeting other financing sources and uses as revenue and expenditures. A reconciliation of the General Fund budgetary comparison schedule to the fund-based statement of changes in fund balance is as follows:

	То	tal Revenue		Total Expenditures	 Operating Transfers	Cł	nange in Fund Balance
Amounts per operating statement	\$	8,076,288	\$	6,754,398	\$ 1,083,738	\$	238,152
Transfers to funds merged into the General Fund in accordance with GASB Statement No. 54		14,500		-	14,500		-
Imagination Station Reserve Fund		(10,758)		(5,110)	-		(5,648)
Principal Shopping District		(104,969)		(110,927)	-		5,958
Arts and Cultural Commission Fund		(15,465)	_	(9,571)	 -		(5,894)
Amounts per budget statement	\$	7,959,596	\$	6,628,790	\$ 1,098,238	\$	232,568

# Other Supplemental Information

	 I	Non	major Specia	al R	evenue Fund	s			onmajor Debt ervice Funds
	itate Drug Law nforcement		Public Safety/Law nforcement		ederal Drug Law nforcement	L	ocal Streets	_	Street Non- voted Debt
Assets Cash and investments Receivables:	\$ 6,561	\$	112,747	\$	129,449	\$	813	\$	-
Delinquent taxes Other receivables Due from other governments Prepaids			446 2,500 -		- - -		- 28,893 279		- - -
Total assets	\$ 6,561	\$	115,693	\$	129,449	\$	29,985	\$	
Liabilities - Accounts payable	\$ -	\$	3,706	\$	-	\$	2,771	\$	-
Deferred Inflows of Resources - Unavailable revenue - Property taxes	-		446		-		-		-
Fund Balance Nonspendable Restricted:	-		-		-		279		-
Roads Federal/State drug law enforcement Law enforcement/Public safety Assigned	6,561 - -		- - 111,541 -		- 129,449 - -		26,935 - - -		- - -
Total fund balance	6,561		111,541		129,449		27,214	_	-
Total liabilities, deferred inflows of resources, and fund balance	\$ 6,561	\$	115,693	\$	129,449	\$	29,985	\$	

## Other Supplemental Information Combining Balance Sheet Nonmajor Governmental Funds

## June 30, 2017

Capita	nmajor al Project unds		
Impro	apital ovement <sup>c</sup> und		Total Nonmajor overnmental Funds
\$	15,606	\$	265,176
	- 15,916 - -		446 18,416 28,893 279
\$	31,522	\$	313,210
\$	30,778	\$	37,255
	-		446
	-		279
	- - - 744		26,935 136,010 111,541 744
	744	_	275,509
\$	31,522	\$	313,210

	 1	Nonma	ajor Specia	al R	Revenue Fund	s			nmajor Debt vice Funds
	ate Drug Law forcement Fund	Sa Enfo	Public fety/Law prcement Fund		ederal Drug Law Enforcement Fund	Loc	cal Streets Fund	-	treet Non- oted Debt
Revenue									
Property taxes	\$ -	\$	159,356	\$	-	\$	-	\$	-
State-shared revenue and grants - State sources	-		-		-		149,365		-
Fines, forfeitures, and penalties	-		293		116,629		-		-
Licenses and permits	- 28		- 312		- 210		2,650 2		-
Unrestricted investment interest	 20		312	·	210		<u> </u>		
Total revenue	28		159,961		116,839		152,017		-
Expenditures Current services:									
Public safety Public works	2,133		10,857		- 1,000		- 201,927		-
Capital outlay	- 10,295		- 114,782		1,000		201,927		-
Debt service	 -		-		-		-		399,543
Total expenditures	 12,428		125,639		1,000		201,927		399,543
Excess of Revenue (Under) Over Expenditures	(12,400)		34,322		115,839		(49,910)		(399,543)
Other Financing Sources Transfers in	-		- 4,500		-		55,863		399,543
Sale of capital assets	 -								
Total other financing sources	 -	·	4,500	-	-		55,863		399,543
Net Change in Fund Balance	(12,400)		38,822		115,839		5,953		-
Fund Balance - Beginning of year	 18,961		72,719		13,610		21,261		-
Fund Balance - End of year	\$ 6,561	\$	111,541	\$	129,449	\$	27,214	\$	-

## Other Supplemental Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds

Nonmajor Capital Project Funds	
Capital Improvement Fund	Total Nonmajor Governmental Funds
\$-	\$ 159,356
- - 1,500 3	149,365 116,922 4,150 555
1,503	430,348
- 151,214 210,950	12,990 202,927 276,291 610,493
362,164	1,102,701
(360,661)	(672,353)
330,440 30,965	785,846 35,465
361,405	821,311
744	148,958
- \$ 744	126,551 <b>\$ 275,509</b>

## Other Supplemental Information Budgetary Comparison Schedule - Nonmajor Governmental Funds State Drug Law Enforcement

	Origi	nal Budget	 Amended Budget	 Actual	-	ariance with Amended Budget
Revenue - Unrestricted investment interest	\$	95	\$ 95	\$ 28	\$	(67)
Expenditures Current services - Public safety Capital outlay		2,720	 2,720 10,295	 2,133 10,295		587 -
Total expenditures		2,720	 13,015	 12,428		587
Excess of Expenditures Over Revenue		(2,625)	 (12,920)	 (12,400)		520
Net Change in Fund Balance		(2,625)	(12,920)	(12,400)		520
Fund Balance - Beginning of year		18,961	 18,961	 18,961		-
Fund Balance - End of year	\$	16,336	\$ 6,041	\$ 6,561	\$	520

## Other Supplemental Information Budgetary Comparison Schedule - Nonmajor Governmental Funds (Continued) Public Safety/Law Enforcement Fund

	Original Budge	Amended Budget	Actual	Variance with Amended Budget
<b>Revenue</b> Property taxes Fines, forfeitures, and penalties Unrestricted investment interest	\$  160,437 470 725	\$     160,437 470 725	\$     159,356 293 312	\$ (1,081) (177) (413)
Total revenue	161,632	161,632	159,961	(1,671)
Expenditures Current services - Public safety Capital outlay Total expenditures	6,750 205,500 212,250	10,950 201,300 212,250	10,857 <u>114,782</u> 125,639	93 86,518 86,611
Excess of Revenue (Under) Over Expenditures	(50,618)			84,940
Other Financing Sources - Sale of capital assets			4,500	4,500
Net Change in Fund Balance	(50,618)	(50,618)	38,822	89,440
Fund Balance - Beginning of year	72,719	72,719	72,719	
Fund Balance - End of year	<u>\$ 22,101</u>	\$ 22,101	\$ 111,541	\$ 89,440

## Other Supplemental Information Budgetary Comparison Schedule - Nonmajor Governmental Funds (Continued) Federal Drug Law Enforcement

	Origir	nal Budget	 Amended Budget	 Actual	ariance with Amended Budget
<b>Revenue</b> Fines, forfeitures, and penalties	\$	-	\$ -	\$ 116,629	\$ 116,629
Unrestricted investment interest		38	 38	 210	 172
Total revenue		38	38	116,839	116,801
Expenditures - Current services - Public works		-	 6,000	 1,000	 5,000
Excess of Revenue Over (Under) Expenditures		38	 (5,962)	 115,839	 121,801
Net Change in Fund Balance		38	(5,962)	115,839	121,801
Fund Balance - Beginning of year		13,610	 13,610	 13,610	 -
Fund Balance - End of year	\$	13,648	\$ 7,648	\$ 129,449	\$ 121,801

## Other Supplemental Information Budgetary Comparison Schedule - Nonmajor Governmental Funds (Continued) Local Streets Fund

	Original Budget	Amended Budget	Actual	Variance with Amended Budget
Revenue				
State-shared revenue and grants Licenses and permits	\$ 149,038 2,300	\$ 149,038 2,300	\$ 149,365 2,650	\$ 327 350
Unrestricted investment interest			2	2
Total revenue	151,338	151,338	152,017	679
Expenditures - Current services - Public works	208,082	222,264	201,927	20,337
Excess of Expenditures Over Revenue	(56,744)	(70,926)	(49,910)	21,016
Other Financing Sources - Transfers in	50,000	64,182	55,863	(8,319)
Net Change in Fund Balance	(6,744)	(6,744)	5,953	12,697
Fund Balance - Beginning of year	21,261	21,261	21,261	
Fund Balance - End of year	\$ 14,517	\$ 14,517	\$ 27,214	\$ 12,697

### Other Supplemental Information Budgetary Comparison Schedule - Nonmajor Governmental Funds (Continued) Street Non-voted Debt

#### Year Ended June 30, 2017

	Origi	nal Budget	Amended Budget	 Actual	ariance with Amended Budget
Revenue	\$	- \$	-	\$ -	\$ -
Expenditures - Debt service		399,548	399,548	 399,543	 5
Excess of Expenditures Over Revenue		(399,548)	(399,548)	(399,543)	5
Other Financing Sources - Transfers in		399,548	399,548	 399,543	 (5)
Net Change in Fund Balance		-	-	-	-
Fund Balance - Beginning of year			-	 -	 -
Fund Balance - End of year	\$	\$	-	\$ -	\$ -

### Other Supplemental Information Budgetary Comparison Schedule - Nonmajor Governmental Funds (Continued) Capital Improvement Fund

#### Year Ended June 30, 2017

	Ori	ginal Budget	 Amended Budget	 Actual	riance with mended Budget
Revenue Licenses and permits Unrestricted investment interest	\$	1,500 -	\$ 1,500 -	\$ 1,500 <u>3</u>	\$ - 3
Total revenue		1,500	1,500	1,503	3
Expenditures Capital outlay Debt service		169,500 210,946	 184,696 210,950	 151,214 210,950	 33,482 -
Total expenditures		380,446	 395,646	 362,164	 33,482
Excess of Expenditures Over Revenue		(378,946)	(394,146)	(360,661)	33,485
Other Financing Sources Transfers in Sale of capital assets		378,946 -	 378,946 15,200	 330,440 30,965	(48,506) 15,765
Total other financing sources		378,946	 394,146	 361,405	 (32,741)
Net Change in Fund Balance		-	-	744	744
Fund Balance - Beginning of year		-	 -	 -	 _
Fund Balance - End of year	\$	-	\$ -	\$ 744	\$ 744

### Other Supplemental Information Statement of Changes in Assets and Liabilities Agency Funds

## June 30, 2017

	July	July 1, 2016 Additions		_	Deductions	June 30, 2017		
Assets - Cash and investments	\$	2,348	\$	18,121,705	\$	(18,122,134)	\$	1,919
Liabilities Accounts payable Due to other governments	\$	2,348	\$	12,866,971 13,865,036	\$	(12,867,400) (13,865,036)		1,919 -
Total liabilities	\$	2,348	\$	26,732,007	\$	(26,732,436)	\$	1,919

### Other Supplemental Information Balance Sheet/Statement of Net Position Downtown Development Authority

#### June 30, 2017

	De	owntown velopment Authority	Adjustments	Statement of Net Position	
Assets Cash and cash equivalents Receivables Prepaids Land held for resale Capital assets - Net Other assets	\$	195,923 13,158 7,061 252,010 -	\$ - - - - - 4,879,766 45,000	\$ 195,923 13,158 7,061 252,010 4,879,766 45,000	
Total assets	\$	468,152	4,924,766	5,392,918	
Liabilities Accounts payable Due to other governments Accrued liabilities and other Long-term debt	\$	24,321 76,886 1,739 -	- - - 795,964	24,321 76,886 1,739 795,964	
Total liabilities		102,946	795,964	898,910	
Fund Balance - Unassigned		365,206	(365,206)		
Total liabilities and fund balance	\$	468,152			
Net Position Net investment in capital assets Unrestricted			4,313,802	4,313,802	
Total net position			\$ 4,494,008	\$ 4,494,008	

### Other Supplemental Information Statement of Revenue, Expenditures, and Changes in Fund Balance/Statement of Activities Downtown Development Authority

#### Year Ended June 30, 2017

	Downtown Development Authority			djustments	Statement of Activities
Revenue Property taxes State-shared revenue and grants Unrestricted investment interest Other revenue	\$	788,067 33,267 2,732 1,020	\$	- 9 - - -	5 788,067 33,267 2,732 1,020
Total revenue		825,086		-	825,086
Expenditures Community development Debt service:		664,965		314,812	979,777
Principal Interest and fiscal charges		75,584 47,616		(75,584)	47,616
Total expenditures		788,165		239,228	1,027,393
Excess of Revenue Over Expenditures		36,921		(239,228)	(202,307)
Other Financing Sources - Proceeds from issuance of debt		230,000		(230,000)	
Net Change in Fund Balance/Net Position		266,921		(469,228)	(202,307)
Fund Balance/Net Position - Beginning of year		98,285		4,598,030	4,696,315
Fund Balance/Net Position - End of year	\$	365,206	\$	4,128,802	4,494,008

### Other Supplemental Information Balance Sheet/Statement of Net Position Local Development Finance Authority

#### June 30, 2017

	Local Development Finance Authority			Adjustments		Statement of Net Position	
Assets - Cash and cash equivalents	\$	73,791	\$	-	\$	73,791	
Liabilities Accrued liabilities and other Long-term debt	\$	3,651 -		- 275,000		3,651 275,000	
Total liabilities		3,651		275,000		278,651	
Fund Balance - Unassigned		70,140		(70,140)		-	
Total liabilities and fund balance	\$	73,791					
Net Deficit			\$	(204,860)	\$	(204,860)	

## Other Supplemental Information Statement of Revenue, Expenditures, and Changes in Fund Balance/Statement of Activities

Local Development Finance Authority

#### Year Ended June 30, 2017

		Local velopment Finance Authority	Adjustments	Statement of Activities
Revenue	¢	404 707	¢	¢ 404 707
Property taxes Unrestricted investment interest	\$	134,737 251	φ - -	\$
Total revenue		134,988	-	134,988
Expenditures Community development Debt service:		33,171	-	33,171
Principal Interest and fiscal charges		35,000 15,050	(35,000)	- 15,050
Total expenditures		83,221	(35,000)	48,221
Net Change in Fund Balance/Net Position		51,767	35,000	86,767
Fund Balance/Net Position - Beginning of year		18,373	(310,000)	(291,627)
Fund Balance/Net Position - End of year	\$	70,140	\$ (275,000)	\$ (204,860)

Statistical Section

## **Description of Statistical Section**

This part of the City of Brighton's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplemental information says about the City's overall financial health.

The statistical section is organized into the following main categories:

- Financial trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.
- Revenue capacity These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.
- Debt capacity These schedules contain information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.
- Demographic and economic information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.
- Operating information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

	As of June 30							
	2008	2009	2010	2011				
Governmental Activities								
Net investment in capital assets	\$20,830,130	\$20,539,886	\$21,280,993	\$ 20,780,160				
Restricted	3,437,505	3,157,947	2,826,733	2,559,604				
Unrestricted	923,814	481,840	(514,333)	(625,820)				
			(011,000)					
Total net assets	25,191,449	24,179,673	23,593,393	22,713,944				
Business-type Activities								
Net investment in capital assets	27,838,052	27,453,406	26,290,684	26,171,909				
Restricted	283,961	-	630,000	-				
Unrestricted	1,376,700	1,805,252	1,119,981	1,152,318				
Total net assets	29,498,713	29,258,658	28,040,665	27,324,227				
Primary Government in Total								
Net investment in capital assets	48,668,182	47,681,981	47,571,677	46,952,069				
Restricted	3,721,466	3,157,947	3,456,733	2,559,604				
Unrestricted	2,300,514	2,287,092	605,648	526,498				
Total net postion	\$54,690,162	\$53,127,020	\$51,634,058	<u>\$ 50,038,171</u>				

# Statistical Section – Financial Trend Information Net Position by Component Last Ten Fiscal Years

As of June 30									
2012 2013		2014	2015	2016	2017				
\$20,392,406	\$19,941,607	\$18,878,877	\$18,687,470	\$19,363,331	\$20,092,730				
2,355,100	2,100,973	1,899,223	1,692,565	1,460,894	1,354,762				
850,367	(1,215,537)	(6,183,721)	(6,611,195)	(7,210,082)	(8,186,118)				
23,597,873	20,827,043	14,594,379	13,768,840	13,614,143	13,261,374				
25,351,552	24,760,603	24,206,346	23,922,458	24,109,024	24,310,660				
1,503,663	1,844,621	691,925	969,664	943,480	2,637,611				
26,855,215	26,605,224	24,898,271	24,892,122	25,052,504	26,948,271				
45,743,958	44,702,210	43,085,223	42,609,928	43,472,355	44,403,390				
663,590	2,100,973	1,899,223	1,692,565	1,460,894	1,354,762				
2,344,806	629,084	(5,491,796)	(5,641,531)	(6,266,602)	(5,548,507)				
\$48,752,354	\$47,432,267	\$39,492,650	\$38,660,962	\$38,666,647	\$40,209,645				

	Fiscal Year Ended June 30					
	2008	2009	2010	2011		
Expenses						
Governmental Activities:	¢ 2.979.600	¢ 0 470 465	¢ 2 200 201	¢ 0.097.160		
General government Public safety	\$ 2,878,690 2,519,047	\$ 2,472,165 2,410,316	\$ 2,309,301 2,794,089	\$ 2,087,163 2,698,518		
Public works	4,426,522	4,161,139	4,039,665	3,769,179		
Community development	539,752	407,174	485,429	487,858		
Interest on long-term debt	588,639	562,972	536,291	493,284		
Total governmental activities expenses	10,952,650	10,013,766	10,164,775	9,536,002		
Business-type activities - Water and sewer:	4,280,411	4,227,377	4,553,297	4,367,994		
Total primary government expenses	15,233,061	14,241,143	14,718,072	13,903,996		
Program Revenue						
Governmental Activities:						
Charges for services - General government	432,170	397,968	487,488	505,061		
Charges for services - Public safety	337,470	346,522	349,657	319,401		
Charges for services - Public works	35,261	-	-	138,847		
Charges for services - Community Development	-	-	-	-		
Operating grants and contributions Capital grants and contributions	402,555	446,403 401,761	1,336,369	402,355 26,025		
Total governmental activities program revenue	1,207,456	1,592,654	2,173,514	1,391,689		
Business-type activites - Water and sewer:						
Charges for services	3,082,028	3,322,796	3,046,378	3,361,774		
Operating grants and contributions	-	-	-	-		
Capital grants and contributions	357,491	646,237	283,536	285,080		
Total business-type activities program revenue	3,439,519	3,969,033	3,329,914	3,646,854		
Total primary government program revenue	4,646,975	5,561,687	5,503,428	5,038,543		
Net (Expenses) Revenue						
Governmental activities	(9,745,194)	(8,421,112)	(7,991,261)	(8,144,313)		
Business-type activities	(840,892)	(258,344)	(1,223,383)	(721,140)		
Total primary government net expense	(10,586,086)	(8,679,456)	(9,214,644)	(8,865,453)		
General Revenue						
Governmental Activities:						
Property taxes	6,308,624	6,302,824	6,204,750	6,183,250		
Special assessments	-	-	-	-		
State-shared revenue	624,346	582,580	536,136	611,656		
Investment earnings	472,416	229,198	143,812	153,275		
Other	239,642	294,734	520,283	286,007		
Gain/Loss on disposal of asset	(25,658)			30,676		
Total governmental activities revenue	7,619,370	7,409,336	7,404,981	7,264,864		
Business-type activities - Investment income	47,909	18,289	5,390	4,702		
Total primary government	7,667,279	7,427,625	7,410,371	7,269,566		
Impact of GASB Statement No. 68						
Change in Net Position	<u>\$(2,918,807</u> )	<u>\$(1,251,831</u> )	<u>\$(1,804,273</u> )	<u>\$(1,595,887</u> )		

# Statistical Section – Financial Trend Information Changes in Net Position Last Ten Fiscal Years

		Fiscal Year E	nded June 30		
2012	2013	2014	2015	2016	2017
<b>*</b> • • • • • • •	<b>•</b> • • • • • <b>• •</b>	<b>•</b> • • • • • • • •	<b>*</b> 4 000 007	<b>•</b> • • • • • • • • •	<b>•</b> • • • • ==•
\$ 2,168,443	\$ 1,840,373	\$ 1,802,904	\$ 1,686,985	\$ 1,861,586	\$1,544,770
2,653,575	2,741,069	2,818,030	3,064,464	3,160,650	3,584,155
3,674,221	3,695,213	3,857,556 662,880	3,990,950 765,784	3,606,873 743,270	3,908,915 787,550
516,588 <u>459,547</u>	578,601 459,104	323,283	280,040	253,091	227,747
9,472,374	9,314,360	9,464,653	9,788,223	9,625,470	10,053,137
4,325,144	4,147,395	4,316,231	4,209,829	4,346,161	4,234,750
13,797,518	13,461,755	13,780,884	13,998,052	13,971,631	14,287,887
400,400		440.057			(00.000
496,462	523,116	446,057	784,438	394,462	400,802
299,944	300,142	297,201	257,625	173,911	162,053
540,188	545,503	552,101	785,228	598,394 275,466	627,675 269,551
446,248	457,293	475,005	494,412	518,838	474,025
500	1,685	28,059	79,401	660,611	961,893
1,783,342	1,827,739	1,798,423	2,401,104	2,621,682	2,895,999
2 607 045	2 500 474	2 404 542	2 200 022	0 440 747	2 662 462
3,607,045	3,509,474	3,401,513	3,309,023	3,443,717	3,662,162
- 245,890	- 384,097	- 242,288	- 887,609	160,501 889,892	108,183 2,340,484
3,852,935	3,893,571	3,643,801	4,196,632	4,494,110	6,110,829
5,636,277	5,721,310	5,442,224	6,597,736	7,115,792	9,006,828
(7,689,032)	(7,486,621)	(7,666,230)	(7,387,119)	(7,003,788)	(7,157,138)
(472,209)	(253,824)	(672,430)	(13,197)	147,949	1,876,079
(8,161,241)	(7,740,445)	(8,338,660)	(7,400,316)	(6,855,839)	(5,281,059)
5,821,413 -	5,458,202 -	5,053,574 -	5,452,696 76,007	5,735,336 -	5,901,323 -
646,508	613,218	637,657	681,895	761,152	666,436
138,431	128,178	112,530	108,836	111,027	88,244
257,671	212,427	301,429	242,146	241,576	148,366
8,204	4,500				
6,872,227	6,416,525	6,105,190	6,561,580	6,849,091	6,804,369
3,197	3,833	4,884	7,048	12,433	19,688
6,875,424	6,420,358	6,110,074	6,568,628	6,861,524	6,824,057
		(5,711,031)			
\$(1,285,817)	<u>\$(1,320,087)</u>	\$(7,939,617)	\$ (831,688)	\$ 5,685	\$1,542,998
					<u> </u>

	Fiscal Year Ended June 30							
		2008		2009	2010			2011
General Fund								
Nonspendable	\$	327,659	\$	327,659	\$	327,659	\$	327,659
Restricted		2,138		2,138		2,138		2,138
Committed		-		-		-		-
Assigned		98,668		206,978		14,600		6,988
Unassigned		1,450,226		833,806		873,991		1,320,375
Total General Fund		1878691		1370581		1218388		1657160
All Other Governmental Funds								
Nonspendable		-		-		-		-
Restricted/Assigned - Reported in:								
Special Revenue Funds		1,630,305		702,459		338,210		401,557
Capital Project Funds		62,392		129,432		973		1,150
Debt Service Funds		-		-		-		-
Assigned		-		-		-		-
-								
Total all other								
governmental funds		1,692,697		831,891		339,183		402,707
Total	\$ :	3,571,388	\$ 2	2,202,472	\$ ·	1,557,571	\$	2,059,867

# Statistical Section – Financial Trend Information Governmental Funds Fund Balance Last Ten Fiscal Years

	As of June 30												
2012	2013	2014	2015	2016	2017								
\$20,392,406	\$19,941,607	\$18,878,877	\$18,687,470	\$19,363,331	\$20,092,730								
2,355,100	2,100,973	1,899,223	1,692,565	1,460,894	1,354,762								
850,367	(1,215,537)	(6,183,721)	(6,611,195)	(7,210,082)	(8,186,118)								
23,597,873	20,827,043	14,594,379	13,768,840	13,614,143	13,261,374								
25,351,552	24,760,603	24,206,346	23,922,458	24,109,024	24,310,660								
-	-	-	-	-	-								
1,503,663	1,844,621	691,925	969,664	943,480	2,637,611								
26,855,215	26,605,224	24,898,271	24,892,122	25,052,504	26,948,271								
45,743,958	44,702,210	43,085,223	42,609,928	43,472,355	44,403,390								
663,590	2,100,973	1,899,223	1,692,565	1,460,894	1,354,762								
2,344,806	629,084	(5,491,796)	(5,641,531)	(6,266,602)	(5,548,507)								
	<u> </u>	<u> </u>											
<u>\$48,752,354</u>	\$47,432,267	\$39,492,650	\$38,660,962	\$38,666,647	\$40,209,645								

	Year Ended June 30									
	2008	2009	2010	2011						
Revenue										
Property taxes	\$6,308,624	\$6,302,824	\$6,204,750	\$6,180,688						
State-shared	1,026,901	970,073	1,175,363	1,001,651						
Federal grants	-	58,910	651,152	69,917						
Charges for services	102,677	103,810	109,980	171,232						
Special assessment	246,563	285,092	180,813	336,953						
Fines and penalties	337,470	346,522	349,657	319,401						
Licenses and permits	329,493	294,158	359,532	387,032						
Interest	472,416	229,198	143,812	153,275						
Contributions from other funds	40,498	-	-	-						
Other	234,405	294,734	678,577	375,961						
Total revenue	9,099,047	8,885,321	9,853,636	8,996,110						
Expenditures										
Current:										
General government	2,816,783	2,434,413	2,192,805	1,976,725						
Community development	536,544	404,321	436,179	468,415						
Public safety	2,417,734	2,316,609	2,341,456	2,215,226						
Public works - Operating	2,982,939	2,809,922	2,458,126	2,279,711						
Public works - Capital (streets)	719,029	913,778	1,283,996	-						
Capital outlay (exclusive of streets)	297,297	116,479	384,825	40,209						
Debt service - Principal	759,000	872,500	945,000	1,048,447						
Debt service - Interest	580,923	571,215	537,125	495,757						
Total expenditures	11,110,249	10,439,237	10,579,512	8,524,490						
Excess of Revenue (Under) Over Exepnditures	(2,011,202)	(1,553,916)	(725,876)	471,620						
Other Financing Sources (Uses)										
Sale of capital assets	-	-	-	30,676						
Transfers in	1,939,909	1,895,719	1,688,475	1,668,363						
Transfers out	(1,939,909)	(1,895,719)	(1,688,475)	(1,668,363)						
Issuance of debt - Net	1,530,950	185,000	80,975							
Total other financing sources	1,530,950	185,000	80,975	30,676						
Net Change in Fund Balances	(480,252)	(1,368,916)	(644,901)	502,296						
Fund Balances - Beginning of year	4,051,640	3,571,388	2,202,472	1,557,571						
Fund Balances - End of year	\$3,571,388	\$2,202,472	<u>\$1,557,571</u>	\$2,059,867						
Debt Service as a Percentage of Noncapital Expenditures	13%	15%	17%	18%						

# Statistical Section – Financial Trend Information Changes in Governmental Funds Fund Balance Last Ten Fiscal Years

Year Ended June 30												
2012	2013	2014	2015	2016	2017							
\$5,828,975	\$5,449,204	\$5,063,849	\$5,431,020	\$5,708,220	\$5,880,599							
1,128,580	1,062,821	1,116,018	1,158,474	1,338,611	1,245,784							
7,686	7,690	10,240	11,258	1,824	10,606							
599,823	582,888	583,690	668,770	603,077	624,283							
166,975	167,182	167,271	242,952	237,200	196,684							
299,944	300,142	297,201	277,242	298,127	393,052							
353,208	404,228	331,631	610,114	460,886	488,241							
138,431	128,178	112,530	108,836	111,027	88,244							
353,011	297,104	398,729	334,470	330,469	209,975							
8,876,633	8,399,437	8,081,159	8,843,136	9,089,441	9,137,468							
2,057,136	1,729,028	1,754,250	1,773,228	1,713,256	1,380,618							
487,279	540,049	634,650	737,652	564,041	523,201							
2,342,799	2,453,804	2,481,155	2,618,172	2,765,402	2,813,901							
2,213,801	2,282,250	2,444,233	2,625,647	2,678,217	2,799,577							
- 173,575	- 77,302	- 91,184	- 207,035	- 128,998	- 276,291							
1,097,051	962,861	749,111	736,176	766,106	651,643							
451,261	457,859	310,384	282,969	254,906	228,950							
8,822,902	8,503,153	8,464,967	8,980,879	8,870,926	8,674,181							
53,731	(103,716)	(383,808)	(137,743)	218,515	463,287							
8,204	4,500	61,000	1,735	_	35,465							
1,730,517	1,519,072	1,322,308	1,440,901	941,921	1,139,601							
(1,730,517)	(1,547,922)	(1,322,308)	(1,440,901)	(941,921)	(1,139,601)							
127,315	60,861	16,815										
135,519	36,511	77,815	1,735		35,465							
189,250	(67,205)	(305,993)	(136,008)	218,515	498,752							
2,059,867	2,249,117	2,181,912	1,875,919	1,739,911	1,958,426							
<u>\$2,249,117</u>	<u>\$2,181,912</u>	<u>\$1,875,919</u>	<u>\$1,739,911</u>	<u>\$1,958,426</u>	<u>\$2,457,178</u>							
18%	17%	13%	11%	12%	11%							
10 /0	17/0	1370	11/0	12/0	1170							

			Taxable Value by Property Type											
			Real Property											
	Year													
	Ended					IFT								
Tax	June					Real &	Total							
Year	30	Residential	Commercial	Industrial	Personal Prop	perty Personal	Taxable Value							
2007	2008	\$230,804,660	\$145,831,650	\$23,163,840	\$ 38,970,	715 \$19,067,290	\$457,838,155							
2008	2009	229,013,040	151,805,205	28,128,150	34,683,	080 15,268,920	458,898,395							
2009	2010	216,792,630	158,577,120	27,382,940	34,187,	245 15,448,630	452,388,565							
2010	2011	203,158,330	157,961,620	23,634,280	32,294,	152 18,087,160	435,135,542							
2011	2012	194,233,278	152,897,460	19,161,060	31,502,	940 14,483,030	412,277,768							
2012	2013	190,697,314	148,301,458	16,405,055	36,264,	060 9,563,000	401,230,887							
2013	2014	191,614,956	139,343,070	16,752,160	35,530,	296 11,246,470	394,486,952							
2014	2015	199,092,840	140,907,773	17,577,710	32,744,	850 10,811,810	401,134,983							
2015	2016	208,346,880	143,167,910	17,574,288	42,558,	068 6,219,500	417,866,646							
2016	2017	216,616,231	141,450,927	18,702,444	35,725,	700 13,951,900	426,447,202							

Note: Under Michigan law, the revenue base is referred to as "Taxable Value". This amount represents Assessed value (50% of true cash value), limited for each property by the lower of 5% or inflation.

Taxes levied in a particular "tax year" become revenue of the subsequent fiscal year

Statistical Section – Revenue Capacity Information Taxable Value and Actual Value of Taxable Property Last Ten Fiscal Years

			Value as a Percentage	Taxable Value as a	
City Tax	Assessed	Estimated	of Assessed	Percentage	
Millage	Value	 Actual Value	Value	of Actual	City Levy
15.8090	\$538,508,255	\$ 1,077,016,510	84	42	\$7,086,966
15.8749	516,306,560	1,032,613,120	89	44	7,163,561
15.9582	495,101,495	990,202,990	91	46	7,096,002
16.3927	469,699,617	939,399,234	93	46	6,984,758
16.4623	434,885,628	869,771,256	95	47	6,674,434
16.0487	420,390,356	840,780,712	95	48	6,362,497
15.2734	411,932,182	823,864,364	96	48	5,939,271
15.6534	433,968,889	867,937,778	92	46	6,194,710
15.6534	466,376,806	932,753,612	90	45	6,492,356
15.7703	514,295,757	1,028,591,514	83	41	6,615,187

			Milla	age Rates - Direct (	City Taxes		Overlapping Taxes		
						Total			
	Year			City Law	City - Economic	Direct		Brighton	
	Ended	City		Enforcement/	Development	City Tax	Livingston	District	
Tax Year	June 30	Operating	City Debt	Public Safety	PA 359 of 1925	Rates	County	Library	
2007	2008	14.8872	0.9218	-	-	15.8090	3.8842	1.0392	
2008	2009	14.8872	0.9877	-	-	15.8749	3.8842	0.8792	
2009	2010	14.8872	1.0710	-	-	15.9582	3.8988	0.8792	
2010	2011	15.2734	1.1193	-	-	16.3927	3.9488	0.8892	
2011	2012	15.2734	1.1889	-	-	16.4623	3.9543	0.8892	
2012	2013	15.2734	0.7753	-	-	16.0487	3.9543	0.8892	
2013	2014	15.2734	-	-	-	15.2734	3.9543	0.8992	
2014	2015	15.2734	-	0.3800	-	15.6534	3.9543	0.8762	
2015	2016	15.2734	-	0.3800	-	15.6534	3.9535	0.8892	
2016	2017	15.2734	-	0.3800	0.1169	15.7703	4.0068	0.8865	

Statistical Section – Revenue Capacity Information Taxable Value and Actual Value of Taxable Property Last Ten Fiscal Years

	C	Operating Tax	es		Total Tax Rate		
		Livingston	Brighton	Brighton			
Brighton	State	Educational	Area	Area			
Area Fire	Education	Service	Schools -	Schools -		Non-	
Authority	Tax	Agency	Homestead	Non-	Homestead	homestead	
1.2500	6.0000	2.3361	6.1184	18.0000	36.4369	54.4369	
1.2500	6.0000	2.3361	5.2000	18.0000	35.4244	53.4244	
1.2500	6.0000	2.3361	5.2000	18.0000	35.5223	53.5223	
1.2500	6.0000	2.3361	5.8000	18.0000	36.6168	54.6168	
1.2500	6.0000	2.3361	5.7000	18.0000	36.5919	54.5919	
1.2500	6.0000	2.3361	7.1900	18.0000	37.6683	55.6683	
1.2500	6.0000	2.3361	7.1900	18.0000	36.9030	54.9030	
1.2500	6.0000	2.3361	7.1900	18.0000	37.2600	55.2600	
1.2500	6.0000	2.3334	7.1900	18.0000	37.2695	55.2695	
1.5000	6.0000	3.3585	7.1900	18.0000	38.7121	56.7121	

# Statistical Section – Revenue Capacity Information Principal Property Taxpayers Current Year and Ten Fiscal Years

	201	16	Percentage	2007		Percentage	2005
Taxpayer	Taxable Value		of Total	Та	axable Value	of Total	Rank
1 Eberspaecher North America	\$	25,424,329	5.96%	\$	11,914,290	2.60%	1
2 Brighton Holdings LLC		13,177,300	3.09%		7,019,650	1.53%	3
3 Brighton Mall Associates, LTD		10,431,519	2.45%		8,205,260	1.79%	2
4 BMH Realty, LLC		7,217,190	1.69%		*	*	2
5 Brookdale Senior Living Inc		5,862,900	1.37%		*	*	13
6 Stuart Easy Storage Inc		4,856,785	1.14%		*	*	*
7 TG Fluid Systems USA Corp		4,011,531	0.94%		6,298,570	1.38%	4
8 Good Will Co, INC		3,872,211	0.91%		*	*	*
9 Brighton Hotel Suites Inc		3,863,996	0.91%		4,810,880	1.05%	8
10 Brightland Properties, LLC		3,342,500	0.78%		*	*	*
Total taxable value	\$	426,447,202		\$	457,838,155		

\* Not available

# Statistical Section – Revenue Capacity Information Property Tax Levies and Collections Last Ten Fiscal Years

Tax Year	Year Ended June 30	 Total City Levy	-	Currrent collections	Percent Collected	-	elinquent ollections	Total Tax Collections	Percent of Levy Collected
2007	2008	\$ 7,086,966	\$	6,776,214	95.52	\$	286,897	\$ 6,912,394	99.66
2008	2009	7,163,561		6,914,314	96.46		195,035	6,988,153	99.23
2009	2010	7,096,002		6,788,947	95.67		278,847	7,067,794	99.60
2010	2011	6,984,758		6,745,106	96.57		227,256	6,972,362	99.82
2011	2012	6,674,434		6,420,880	96.20		241,823	6,662,703	99.82
2012	2013	6,362,497		6,159,356	96.81		183,738	6,343,094	99.70
2013	2014	5,939,251		5,821,426	98.02		100,696	5,922,122	99.71
2014	2015	6,194,710		6,102,481	98.51		80,093	6,182,574	99.80
2015	2016	6,680,309		6,585,128	98.58		81,500	6,666,628	99.80
2016	2017	6,615,187		6,539,458	98.86		67,486	6,606,944	99.88

	2008	2009	2010	2011
Governmental Activities General obligation bonds Installment purchase agreements Special assessment bonds	\$ 10,545,950 - 2,730,000	\$ 9,903,450 - 2,685,000	\$ 9,133,450 80,975 2,510,000	\$ 8,303,450 52,528 2,320,000
Total	13,275,950	12,588,450	11,724,425	10,675,978
Business-type Activities General obligation bonds Installment purchase agreements	3,313,850	2,949,150	3,211,950	3,039,750
Special assessment bonds Revenue bonds	140,000 8,963,080	105,000 8,454,294	70,000 7,939,294	35,000 7,374,294
Total	12,416,930	11,508,444	11,221,244	10,449,044
Total Debt of the Primary Government	25,692,880	24,096,894	22,945,669	21,125,022
Total Taxable Value	457,838,155	458,898,395	452,388,565	435,135,542
Ratio of Total Debt to Taxable Value	5.61%	5.25%	5.07%	4.85%
Total Population	7,268	7,173	7,702	7,444
Total Debt per Capita	\$ 3,535	\$ 3,359	\$ 2,979	\$ 2,838
Debt as a Percentage of Personal Income (1)	7.38%	7.01%	6.38%	6.07%

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) See the schedule of demographic and economic statistics for personal income data.

# Statistical Section – Debt Capacity Information Ratios of Outstanding Debt Last Ten Fiscal Years

2012	2013	2014	2015	2016	2017
\$ 7,443,450	\$ 6,766,500	\$ 6,661,279	\$ 6,131,669	\$ 5,572,359	\$ 5,111,249
132,792	69,932	45,936	26,560	6,954	3,611
2,130,000	1,945,000	1,735,000	1,525,000	1,315,000	1,105,000
9,706,242	8,781,432	8,442,215	7,683,229	6,894,313	6,219,860
2,827,550	2,643,846	2,445,109	2,182,226	1,921,200	1,731,850
-	-	-	247,586	212,217	176,848
6,928,435	- 6,257,974	- 5,582,514	- 4,873,133	4,166,595	- 3,485,179
9,755,985	8,901,820	8,027,623	7,302,945	6,300,012	5,393,877
19,462,227	17,683,252	16,469,838	14,986,174	13,194,325	11,613,737
412,277,768	401,230,887	394,486,952	401,134,983	417,866,646	426,447,202
4.72%	4.41%	4.18%	3.74%	3.16%	2.72%
7,442	7,613	7,807	7,684	7,659	7,659
\$ 2,615	\$ 2,323	\$ 2,110	\$ 1,950	\$ 1,723	\$ 1,516
5.60%	4.97%	4.51%	4.17%	3.69%	3.24%

# Statistical Section – Debt Capacity Information Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

					Business-								
					type								
	Go	vernmental A	ctiviti	es	Activities								
	Tax Limited				Total							Personal	
Fiscal	General	Tax	То	otal General	Business-				Debt as a			Income	Debt as a
Year	Obligation	Supported	G	overnmental	type				Percentage			(in	Percentage
Ended	Bonds	Bonds	Acti	vities Bonded	Activities	Т	otal Primary	Taxable	of Taxable		Debt per	Thousands)	of Personal
June 30	(LTGO)	(UTGO)		Debt	Bonded Debt	(	Government	 Value	Value	Population	Capita	(1)	Income
2008	\$ 8,620,950	\$1,925,000	\$	10,545,950	\$ 3,313,850	\$	13,859,800	\$ 457,838,155	3.03%	7,268	1,907	47,897	3.98%
2009	8,328,450	1,575,000		9,903,450	2,949,150		12,852,600	458,898,395	2.80%	7,173	1,792	47,897	3.74%
2010	7,958,450	1,175,000		9,133,450	3,211,950		12,345,400	452,388,565	2.73%	7,702	1,603	46,731	3.43%
2011	7,553,450	750,000		8,303,450	3,039,750		11,343,200	435,135,542	2.61%	7,444	1,524	46,731	3.26%
2012	7,143,450	300,000		7,443,450	2,827,550		10,271,000	412,277,768	2.49%	7,442	1,380	46,731	2.95%
2013	6,766,500	-		6,766,500	2,643,846		9,410,346	401,230,887	2.35%	7,613	1,236	46,731	2.65%
2014	6,661,279	-		6,661,279	2,445,109		9,106,388	394,486,952	2.31%	7,807	1,166	46,731	2.50%
2015	6,131,669	-		6,131,669	2,182,226		8,313,895	401,134,983	2.07%	7,684	1,082	46,731	2.32%
2016	5,572,359	-		5,572,359	1,921,200		7,493,559	417,866,646	1.79%	7,659	978	46,731	2.09%
2017	5,111,249	-		5,111,249	1,731,850		6,843,099	426,447,202	1.60%	7,659	893	46,731	1.91%

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

Note: Does not include outstanding debt of the City's component units.

(1) Personal Income is equal to the median household income and only available per the decennial census data.

# Statistical Section – Debt Capacity Information Direct and Overlapping Governmental Activities Debt Year Ended June 30, 2017

Governmental Unit	Debt Outstanding	Estimated Percent Applicable	 Estimated Share of Overlapping Debt
Brighton Area School District Livingston Educational Service Agency Livingston County Brighton Area District Library	\$104,964,458 2,810,000 23,170,000 -	18.96 5.72 5.04 20.19	\$ 19,901,261 160,732 1,167,768 -
Total overlapping debt	130,944,458		21,229,761
Direct net city debt *	6,219,860	100.00	 6,219,860
Total direct and overlapping debt	<u>\$137,164,318</u>		\$ 27,449,621

\* Business-Type Activities are not included in Direct Net City Debt total

Source: Municipal Advisory Council of Michigan and the Audited Financial Statements of the City of Brighton

	 2008	2009	2010	2011
Calculation of Debt Limit State Equalized Valuation:				
Ad Valorem	\$ 519,328,055	\$501,000,160	\$479,652,865	\$451,592,957
IFT	 19,180,200	15,306,400	15,448,630	18,106,660
Total valuation	538,508,255	516,306,560	495,101,495	469,699,617
Debt Limit (10 percent of taxable value)	53,850,826	51,630,656	49,510,150	46,969,962
Calculation of Debt Subject to Limit				
Total debt*	29,382,880	27,386,894	26,071,984	23,665,936
Less debt not subject to limit:				
Special assessment bonds	2,870,000	2,790,000	2,580,000	2,355,000
MTF bonds	195,000	170,000	140,000	110,000
Revenue bonds	8,963,080	8,454,294	7,939,294	7,374,294
Share of County-issued bonds	 2,174,800	1,837,600	1,500,400	1,358,200
Net debt subject to limit	 15,180,000	14,135,000	13,912,290	12,468,442
Legal Debt Margin	\$ 38,670,826	<u>\$ 37,495,656</u>	<u>\$ 35,597,860</u>	<u>\$ 34,501,520</u>
Net Debt Subject to Limit as Percentage of Debt Limit	28.19%	27.38%	28.10%	26.55%

\* Does not include installment loans

# Statistical Section – Debt Capacity Information Legal Debt Margin Last Ten Fiscal Years

2012	2013	2014	2015	2016	2017
\$420,402,598	\$410,827,356	\$400,685,712	\$423,157,079	\$460,157,306	\$500,343,857
14,483,030	9,563,000	11,246,470	10,811,810	6,219,500	13,951,911
434,885,628	420,390,356	411,932,182	433,968,889	466,376,806	514,295,768
43,488,563	42,039,036	41,193,218	43,396,889	46,637,681	51,429,577
21,628,859	19,417,423	17,697,420	15,694,135	13,926,702	12,274,242
2,130,000	1,945,000	1,735,000	1,525,000	1,315,000	1,105,000
75,000	40,000	-	-	-	-
5,969,141	5,368,680	4,763,220	4,123,839	3,492,301	2,864,020
959,294	889,294	819,294	749,294	674,294	599,294
12,495,424	11,174,449	10,379,906	9,296,002	8,445,107	7,705,928
<u>\$ 30,993,139</u>	<u>\$ 30,864,587</u>	<u>\$ 30,813,312</u>	<u>\$ 34,100,887</u>	<u>\$ 38,192,574</u>	\$ 43,723,649
28.73%	26.58%	25.20%	21.42%	18.11%	14.98%

	Water and Sewer Revenue Bonds							
	Debt Serv							
Fiscal Year	Gross Revenue	Applicable Expenses	Net Revenue	Principal	Interest	Coverage*		
2008 2009 2010 2011 2012 2013 2014 2015 2016	\$ 3,129,937 3,645,288 3,335,311 3,651,556 3,856,132 3,897,404 3,648,685 4,203,680 4,346,042	<ul> <li>\$ 2,137,874</li> <li>2,106,954</li> <li>2,475,618</li> <li>2,315,120</li> <li>2,304,646</li> <li>2,295,008</li> <li>2,497,249</li> <li>2,492,502</li> <li>2,643,992</li> </ul>	\$ 992,063 1,538,334 859,693 1,336,436 1,551,486 1,602,396 1,151,436 1,711,178 1 702,050	<ul> <li>\$ 415,000</li> <li>460,000</li> <li>515,000</li> <li>565,000</li> <li>565,000</li> <li>620,000</li> <li>655,000</li> <li>690,000</li> <li>685,000</li> </ul>	<ul> <li>\$ 401,719</li> <li>385,191</li> <li>366,213</li> <li>344,632</li> <li>321,501</li> <li>296,691</li> <li>162,604</li> <li>145,966</li> <li>125,976</li> </ul>	\$ 175,344 693,143 (21,520) 426,804 664,985 685,705 333,832 875,212 891,074		
2016 2017	4,346,042 6,022,334	2,643,992 2,534,611	1,702,050 3,487,723	685,000 675,000	125,976 107,826	891,074 2,704,897		

\* Shortfalls in revenue coverage have been subsidized by capital contributions from connection fees and general fund contributions

# Statistical Section – Debt Capacity Information Pledged Revenue Coverage Last Ten Fiscal Years

	Special Assessment Bonds								
	Debt Service								
:	Special								
As	sessment								
С	ollections	F	Principal		nterest	С	overage		
\$	358,316	\$	265,000	\$	137,453	\$	(44,137)		
	363,160		265,000		126,417		(28,257)		
	343,628		210,000		124,075		9,553		
	514,541		225,000		116,294		173,247		
	312,179		225,000		106,393		(19,214)		
	268,837		185,000		96,481		(12,644)		
	257,965		210,000		87,887		(39,922)		
	248,049		210,000		78,499		(40,450)		
	238,996		210,000		68,899		(39,903)		
	171,512		210,000		59,100		(97,588)		

# Statistical Section – Demographic and Economic Information Demographic and Economic Statistics Last Eighteen Fiscal Years

	Estimated	Personal Income	Per Capita Personal	Unemployment Rate
Fiscal Year	Population	<u>(in Thousands)</u>	Income	(Percent)
2000	6,701	\$	\$ 21,007	1.80
2001	6,800	47,897	21,007	2.71
2002	6,900	47,897	22,487	4.10
2003	7,100	47,897	22,487	3.90
2004	7,173	47,897	22,808	3.60
2005	7,182	47,897	22,917	*
2006	7,263	47,897	23,251	*
2007	7,483	47,897	23,364	*
2008	7,268	47,897	23,595	*
2009	7,173	47,897	23,711	*
2010	7,702	46,731	23,134	*
2011	7,444	46,731	23,249	*
2012	7,442	46,731	23,366	*
2013	7,613	46,731	23,602	*
2014	7,807	46,731	23,721	*
2015	7,684	46,731	23,842	*
2016	7,659	46,731	24,088	*
2017	7,659	46,731	24,088	*

\* Not available/no longer available

Note: Personal Income is equal to the median household income and only available per the decennial census data.

Source: Southeast Michigan Council of Governments (SEMCOG)

# Statistical Section – Demographic and Economic Information Principal Employers Current Year and Nine Years Ago

	2017	Percentage	2007	Percentage	2007
Taxpayer	Employees	of Total	Employees	of Total	Rank
1 Brighton Area Schools	934	8.64%	860	9.56%	1
2 Eberspaecher	449	4.15%	217	2.41%	5
3 TG Fluid Systems	356	3.29%	267	-	4
4 Corrigan Oil	243	2.25%	-	- %	-
5 Meijer	225	2.08%	310	3.44%	2
6 Work Skills Corporation	184	1.70%	150	1.67%	8
7 Target	150	1.39%	275	3.06%	3
8 March Coatings	140	1.29%	*	- %	-
9 Home Depot	122	1.13%	150	1.67%	7
10 Busch's	87	0.80%	*	- %	-
Total	2,890	<u>26.73</u> %	2,229	<u>21.80</u> %	
Estimated total city employment	10,812		9,000		

\* Not available

Function/Program	2008	2009	2010	2011	2012
General government:					
City manager	1.50	1.50	1.50	1.00	1.00
City clerk/Human resources	3.13	3.13	2.50	2.50	2.50
Finance	9.25	9.25	9.25	7.63	7.63
Total general government	13.88	13.88	13.25	11.13	11.13
Community development	5.00	5.00	5.00	4.00	4.00
Public safety (police)	20.60	19.60	19.60	19.60	19.60
Public services:					
Cemetery	2.00	2.00	2.00	2.00	2.00
Facilities and grounds	3.00	3.00	3.00	3.00	3.00
Streets	8.00	8.00	8.00	8.00	8.00
Utilities	9.00	9.00	9.00	7.00	7.00
Total public services	22.00	22.00	22.00	20.00	20.00
Total	61.48	60.48	59.85	54.73	54.73

Statistical Section – Operating Information Full-time Equivalent Government Employees Last Ten Fiscal Years

2013	2014	2015	2016	2017
1.00	1.00	1.00	1.00	1.84
2.50	2.50	2.50	2.50	2.66
7.63	7.63	7.63	7.63	7.00
11.13	11.13	11.13	11.13	11.50
4.00	4.00	4.00	4.00	3.00
19.00	19.00	19.00	19.60	19.60
2.00	1.00	1.00	1.00	1.00
3.00	3.00	4.00	4.00	4.00
7.00	6.00	5.00	6.00	6.00
7.00	7.00	8.00	8.00	8.00
19.00	17.00	18.00	19.00	19.00
53.13	51.13	52.13	53.73	53.10

Function/Program	2008	2009	2010	2011
Election data: Registered voters Voters (at the polls or absentee) Percent voting	5,406 2,307 42.67%	5,307 2,970 55.96%	5,380 1,013 18.83%	5,575 2,899 52.00%
Human resource data - Number of recruitments	12	2	0	0
Finance data: Number of A/P checks Number of property tax parcels Number of utility bill customers	2,181 4,093 3,508	2,156 3,969 3,516	1,835 3,974 3,595	1,552 4,093 3,584
Police: Physical arrests Traffic violations Investigations	1,031 5,160 11,986	944 4,102 12,103	925 4,325 12,099	577 3,980 20,312
Community development data: Number of building permits Value of building permits Number of building inspections	311 \$8,003,905 793	258 \$5,103,742 679	249 \$5,626,679 459	208 \$7,910,371 965
Public works data: Miles of street constructed, reconstructed, and resurfaced Road salt used (tons) R.O.W. tree plantings Grave openings	1.25 1,250 20 64	1.00 2,300 10 66	0.90 2,100 - 64	- 1,600 - 57
Water data: Total billed consumption (000s) Avg. billed consump./user (000s) Number of water main breaks	495,863 141 1	445,079 127 1	408,123 114 2	432,962 121 2
Sewer data - Avg. daily treatment (MGD)	1.300	1.250	1.285	1.200

\* Not available

# Statistical Section – Operating Information Operating Indicators Last Ten Fiscal Years

	2012	2013	2014	2015	2016	2017
	5,900	5,927	5,889	5,671	5,686	5,986
	3,725	3,975	1,279	1,979	2,625	4,327
	63.14%	67.07%	21.72%	34.90%	46.17%	72.29%
	1	9	12	12	14	18
	1,588	1,601	1,418	1,211	1,210	1,264
	4,136	4,296	4,298	4,294	4,424	4,50
	3,592	3,646	3,481	3,508	3,536	3,55 <sup>-</sup>
	495	421	354	340	484	428
	2,589	2,273	1,819	1,523	1,541	1,698
	19,468	16,929	19,330	22,350	29,112	23,913
	289	332	253	331	348	334
\$	7,099,816	\$9,143,156	\$7,494,230	\$26,600,740	\$11,824,906	\$12,993,84
·	551	693	530	709	797	653
	-	-	-	-	-	0.9
	1,375	1,030	2,364	1,675	1,428	1,42
	-	4	2	/	-	2
	56	64	50	51	59	4
	439,746	450,317	400,702	385,893	398,439	431,48
	122	124	115	110	113	12
	6	3	7	6	2	
	1.250	1.110	1.190	1.060	1.070	1.18

Function/Program	2008	2009	2010	2011
Police - Patrol units	8	8	8	8
Public works:				
Streets (miles):				
Major streets	11.32	11.32	11.32	11.32
Local streets	14.99	14.99	14.99	18.12
Sidewalks	80	80	80	80
Traffic signals	9	9	9	9
Water:				
Mains (miles)	52	52	52	52
Fire hydrants	484	484	484	484
Storage capacity	1,620,000,000	1,620,000,000	1,620,000,000	1,620,000,000
Sewer:				
Miles of sanitary sewers	45	45	45	45
Miles of storm sewers	27	27	27	27
Treatment capacity	2,250,000,000	2,250,000,000	2,250,000,000	2,250,000,000

\* Not available

# Statistical Section – Operating Information Capital Asset Statistics Last Ten Fiscal Years

2012	2013	2014	2015	2016	2017
8	8	8	9	8	8
11.32	11.32	11.32	11.32	11.32	11.32
18.12	18.12	18.12	18.12	18.37	18.37
80	80	80	80	80	80
9	9	9	9	9	9
52	52	52	59	60	60
484	638	648	655	673	673
1,620,000,000	1,620,000,000	1,620,000,000	1,620,000,000	1,620,000,000	1,620,000,000
45	45	45	48	58	58
27	27	27	27	27	27
2,250,000,000	2,250,000,000	2,250,000,000	2,250,000,000	2,250,000,000	2,250,000,000